PENN MANOR SCHOOL DISTRICT

YEAR ENDED JUNE 30, 2023

BROWN SCHULTZ SHERIDAN & FRITZ

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS ADVISORS

A Professional Corporation

PENN MANOR SCHOOL DISTRICT

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Independent Auditor's Report

Board of School Directors
Penn Manor School District
Millersville, Pennsylvania

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Penn Manor School District (the School District) as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Penn Manor School District as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Penn Manor School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Penn Manor School District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Penn Manor School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance; and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auding Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Penn Manor School District's internal control. Accordingly, no such opinion is expressed.

- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Penn Manor School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of pension information, the information about other postemployment benefits - schedule of funding progress and budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Penn Manor School District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by *Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated November 29, 2023 on our consideration of Penn Manor School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Penn Manor School District's internal control over financial reporting and compliance.

Brown Schultz Sheridan & Fritz

Lancaster, Pennsylvania
November 29, 2023

MANAGEMENT'S DISCUSSION AND ANALYSIS
YEAR ENDED JUNE 30, 2023
(Required Supplementary Information)
(Unaudited)

The discussion and analysis of Penn Manor School District's financial performance provides an overall review of the School District's financial activities for the year ended June 30, 2023. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. It should be read in conjunction with the notes to the basic financial statements and the financial statements to enhance the understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for 2023 are as follows:

- Capital assets, net of depreciation, decreased by $1.4 million. The overall total of capital assets decreased during 2022-23 as depreciation expenses outpaced increases to final high school construction. Construction was completed in the summer of 2022 in time for the opening of the 2022-23 school year. Most of the final punch list tasks were completed in the 2022-23 school year.

- Revenues totaled $103.3 million. General revenues accounted for $79.2 million or 76.7% of total revenues, which is higher than the prior year. Program specific revenues in the form of charges for services and food sales, grants and contributions accounted for $24.1 million or 23.3% of total revenues, which is lower than the prior year.

- The School District had $96.2 million in expenses related to governmental activities; $20.5 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of $79.2 million were adequate to provide for these programs.

- Among major funds, the General Fund had $100.8 million in revenues and $102.3 million in expenditures and other financing uses. This resulted in an deduction of $1,494,663 of fund balance, bringing the General Fund's fund balance down to $22.2 million from $23.7 million. Of that amount, $15.0 million has been committed for expenses related to planned future facilities renovations and the continuation of a learning loss fund to help mitigate the effects of the COVID-19 pandemic. The ending unassigned fund balance on June 30, 2023 of $7.2 million represents 7.0% of the budgeted expenditures and other financing uses for the 2023-24 fiscal year.

- Net position for the Proprietary Fund increased from $2,188,972 to $2,741,591. Operating revenues and operating expenses all increased in 2022-23 as the School District return to paid meal participation with the end of free lunches to all students. Nonoperating revenues decreased in 2022-23 as the School District saw significantly lower federal subsidies as lunch meals were no longer free to all students.

Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Penn Manor School District as a financial whole.

The statement of net position and statement of activities provide information about the activities of the entire School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how the services were financed in the short term, as well as what remains for future spending. The fund financial statements also present the School District's most significant funds – in the case of Penn Manor School District, the General Fund is the most significant fund.

Reporting on the School District as a Whole

The analysis for the School District as a whole begins on page 7. One of the most important questions asked about the School District's finances is, "Have our financial results this year improved or diminished our overall financial position?" The statement of net position and the statement of activities report information about the School District as a whole and about the activities in a way that helps answer this question. These statements include all assets and deferred outflows and liabilities and deferred inflows using the accrual basis of accounting. All of the current year's revenues and expenses are considered regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. The change in net position is important because it tells the reader, for the School District as a whole, whether the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors.

In the statement of net position and the statement of activities, the School District's financial information is divided into two distinct kinds of activities:

- *Governmental Activities* - Most of the School District's programs and services are reported here, including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

- *Business-Type Activities* - These services are provided on a charge for goods or services basis to recover most of the expenses of the goods or services provided. The School District's food services are reported as business activities.

Reporting the School District's Most Significant Funds

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds - not the School District as a whole. The School District's two principal types of funds, governmental and proprietary, use different accounting approaches.

- Governmental Funds **-** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or less financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

- Proprietary Funds **-** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

The School District as a Whole

Recall that the statement of net position provides the perspective of the School District as a whole.

Table 1 provides a summary of the School District's net position for 2023 compared to 2022.

(Table 1)
Net Position

	Governmental activities		Business-type activities		Total	
	2023	2022	2023	2022	2023	2022
Assets and deferred outflows:						
Current assets	$ 37,967,543	$ 44,506,800	$ 2,427,864	$ 1,969,560	$ 40,395,407	$ 46,476,360
Capital and noncurrent assets	193,783,293	197,453,310	358,564	313,091	194,141,857	197,766,401
Deferred outflows	18,223,712	26,345,846			18,223,712	26,345,846
Total assets and deferred outflows	$ 249,974,548	$ 268,305,956	$ 2,786,428	$ 2,282,651	$ 252,760,976	$ 270,588,607
Liabilities and deferred inflows:						
Current liabilities	$ 20,284,617	$ 24,509,574	$ 23,251	$ 67,672	$ 20,307,868	$ 24,577,246
Noncurrent liabilities	229,533,012	233,647,845	21,586	26,007	229,554,598	233,673,852
Deferred inflows	6,806,326	20,309,684			6,806,326	20,309,684
Total liabilities and deferred inflows	256,623,955	278,467,103	44,837	93,679	256,668,792	278,560,782
Net position (deficit):						
Net investment in capital assets	83,908,711	80,698,338	358,564	313,091	84,267,275	81,011,429
Restricted	1,748,934	4,663,134			1,748,934	4,663,134
Unrestricted (deficit)	(92,307,052)	(95,522,619)	2,383,027	1,875,881	(89,924,025)	(93,646,738)
Total net position (deficit)	(6,649,407)	(10,161,147)	2,741,591	2,188,972	(3,907,816)	(7,972,175)
Total liabilities, deferred inflows and net position (deficit)	$ 249,974,548	$ 268,305,956	$ 2,786,428	$ 2,282,651	$ 252,760,976	$ 270,588,607

The School District as a Whole (continued)

In total, net position increased approximately $4,065,000 from 2022. Net position of governmental activities increased by approximately $3,512,000 while the net position of business-type activities increased by approximately $553,000. The change in net position for the food services operation is approximately $373,000 lower than 2022. The food service operations operated with a profit in fiscal 2022-23 largely due to the continued breakfast federal subsidies for all students, as well as lower than expected increases in salaries and benefits due to the staffing deficiency. Looking ahead, School District General Fund support for the food service operation is not expected other than the required annual transfer to cover student debts. The School District is planning to make some investment in food services equipment and supplies in the next few years and expects an increase in operating expenses as the department is nearly fully staffed for the first time in a few years. While General Fund support may resume in future years, the expectation is to make the food service operation entirely self-sufficient.

The School District as a Whole (continued)

(Table 2)
Changes in Net Position

	Governmental activities		Business-type activities		Total	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services	$ 549,854	$ 446,059	$ 891,361	$ 204,682	$ 1,441,215	$ 650,741
Operating grants	19,980,973	21,195,807	2,656,489	3,590,593	22,637,462	24,786,400
General revenue:						
Property and other taxes	63,669,315	61,881,911			63,669,315	61,881,911
Grants and entitlements	15,098,152	14,017,477			15,098,152	14,017,477
Other	458,365	228,623	55,094	2,563	513,459	231,186
Total revenues	99,756,659	97,769,877	3,602,944	3,797,838	103,359,603	101,567,715
Expenses:						
Program expenses, instruction	60,884,634	59,458,113			60,884,634	59,458,113
Support services:						
Instructional student support	4,682,734	4,449,415			4,682,734	4,449,415
Administrative and financial support services	9,542,959	8,554,502			9,542,959	8,554,502
Operation and maintenance of plant services	6,425,886	6,357,234			6,425,886	6,357,234
Pupil transportation	4,949,053	4,552,542			4,949,053	4,552,542
Student activities	1,886,633	1,645,724			1,886,633	1,645,724
Capital outlay	4,652,850	4,021,762			4,652,850	4,021,762
Interest on long-term debt	3,208,102	3,272,901			3,208,102	3,272,901
Food service			3,050,325	2,872,244	3,050,325	2,872,244
Other expenses	12,068	18,604			12,068	18,604
Total expenses	96,244,919	92,330,797	3,050,325	2,872,244	99,295,244	95,203,041
Increase in net position	$ 3,511,740	$ 5,439,080	$ 552,619	$ 925,594	$ 4,064,359	$ 6,364,674

The statement of activities shows the cost of program services and the charges for services and grants offsetting those costs. Table 2 shows, for governmental and business-type activities, the total cost of services for fiscal year 2022-23 as compared to fiscal year 2021-22.

The School District as a Whole (continued)

Program revenues are used to partially offset the costs of governmental activities. Those program revenues that offset expenses this year include:

- Charges for services which include tuition for nonresident students, fees for extra programs, contracted rental of facilities and admission paid to athletic events.
- Operating grants and contributions include state subsidies for special education, transportation and employee benefits, as well as federal and state grants for specific programs.

Table 3 shows, for governmental activities, the total cost of services and the net cost of services.

(Table 3)
Governmental Activities

	Total cost of services		Net cost of services	
	2023	2022	2023	2022
Instruction	$ 60,884,634	$ 59,458,113	$ 46,633,704	$ 42,802,846
Support services:				
Instructional student support	4,682,734	4,449,415	3,601,639	3,699,149
Administrative and financial support services	9,542,959	8,554,502	8,315,285	7,476,711
Operation and maintenance of plant	6,425,886	6,357,234	5,956,605	5,935,892
Pupil transportation	4,949,053	4,552,542	2,620,041	2,613,372
Student activities	1,886,633	1,645,724	1,619,862	1,423,225
Capital outlay	4,652,850	4,021,762	4,652,850	4,021,762
Interest on long-term debt	3,208,102	3,272,901	2,309,469	2,711,310
Other expenses	12,068	18,604	4,637	4,664
Total expenses	$ 96,244,919	$ 92,330,797	$ 75,714,092	$ 70,688,931

The dependence upon tax revenues and grants and entitlements for governmental activities is apparent. 76.6% of instructional activities are supported through taxes and other general revenues as compared with 72.0% in the previous year. When looking at the total governmental activities, the general revenue and tax support needed increased from 76.6% to 78.7%. The community, as a whole, is by far the primary financial support for Penn Manor School District.

The School District as a Whole (continued)

Expenses for governmental activities increased by $3,914,122, which is a 4.2% increase over the prior year. School year 2022-2023 saw increased expenditures in salaries and benefits with the addition of multiple ESSER funded positions. Transfers to the School District's capital reserve fund increased compared to the previous year as the School District transferred $3.3 million in committed fund balance to capital reserve for the completion of the high school project.

Business-Type Activities

Business-type activities consist only of food service operations. This program had revenues, including state and federal support, of $3.60 million and expenses of $3.10 million for the fiscal year. Meal prices were held constant with the previous year. Net position was $2,741,591 as of June 30, 2023. The increase of net position can be attributed to the effects of the COVID-19 pandemic as the School District continued to receive increased federal subsidies (free breakfasts for all students) while struggling to fully staff operations. The food service operation received minimal support from tax revenues in 2022-23. No transfer from the General Fund has been budgeted for the 2023-24 school year in an effort to promote self-sustainability in the food service operation although it is likely that a small transfer will be required to offset uncollectable student debts.

The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of $101.1 million and expenditures of $105.5 million. This resulted in the overall fund balance decreasing by $4,409,065.

- General Fund transfers to other funds included a planned transfer to the Capital Reserve Fund of $3,800,000. $3,300,000 of this amount was used to pay for the completion of the high school renovation project.

- The fund balance in the General Fund decreased by $1,494,663. Legislation enacted in December 2003 mandates that a school district may not carry an unassigned fund balance that exceeds 8% of expenditures. A commitment of fund balance occurred during the year-end process that set the estimated unassigned fund balance at 7.0%. A recommitment of funds will occur during the budgeting process for the 2023-24 fiscal year to accommodate the current year estimates calculated each spring.

- The School District starts the next fiscal year with a total fund balance of 21.9% of budgeted expenditures and other financing uses. A large portion of the fund balance is committed for planned and expected expenditures related to planned future facilities renovations and the continuation of a learning loss fund to help mitigate the effects of the COVID-19 pandemic.

The School District's Funds (continued)

- The board of directors passed a balanced budget for the 2023-24 budget year and opted to implement no tax increase for the 2023 tax levy. As costs have risen and tough economic years are expected in the future, the Act 1 Index has been increased for the 2023-24 budget year. The adjusted index for Penn Manor School District has been set at 6.8% for the 2024-25 fiscal year, which is higher than the ten-year average of 3.76%.

General Fund Budgeting Highlights

The School District's General Fund budget is prepared according to Pennsylvania law.

During the course of fiscal year 2022-23, the School District administered expenditures based on its General Fund budget. The School District uses site-based budgeting, and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the fiscal year, the School Board approves certain budgetary transfers to be made, as needed, to comply with statutory requirements. The only change made to original revenue or expenditures/other financing uses budget total amounts was the transfer of the committed fund balance of $3,300,000 for Capital Reserve replenishment. This $3,300,000 was transferred from the General Fund to the Capital Reserve to complete the final payments of the high school project.

For the General Fund, actual revenues were $100.8 million; this was $4,100,538 over the original budget estimates of $96.7 million. The difference between actual and budgeted revenue is composed of fluctuations within several of the revenue accounts comprised of an additional $1,902,578 received in local revenues (comprised of approximately $1,300,000 increase in interest earnings; $377,000 increase in wage tax revenues and $272,000 increase in real estate tax revenues), an additional $149,386 in federal revenues and an additional $2,048,574 received in state revenues as a result of increased state funding after the School Board passage of the 2022-23 budget.

Capital Assets and Debt Administration

Capital Assets

At the end of the fiscal year, the School District had $193.8 million invested in land, buildings and equipment as part of governmental activities. Table 4 shows the fiscal 2022 balance compared to 2023.

(Table 4)
Capital Assets at June 30, Net of Depreciation

	Governmental activities		Business-type activities		Total	
	2023	2022	2023	2022	2023	2022
Land	$ 6,887,173	$ 6,887,173			$ 6,887,173	$ 6,887,173
Buildings and improvements	182,892,903	186,496,289			182,892,903	186,496,289
Furniture and equipment, vehicles	4,003,217	1,843,244	$ 358,564	$ 313,091	4,361,781	2,156,335
Totals	$ 193,783,293	$ 195,226,706	$ 358,564	$ 313,091	$ 194,141,857	$ 195,539,797

The overall total of capital assets decreased during 2022-23 as annual depreciation expenses outpaced asset additions. A full appraisal was performed at the end of the 2006-07 fiscal year for insurance purposes and for fixed asset accounting. The fixed asset listing continues to be updated annually, while insurance appraisals are scheduled through the Lancaster Lebanon Public Schools Insurance Consortium.

Capital Assets and Debt Administration (continued)

Debt

At June 30, 2023, the School District had $100.7 million in bonds and notes outstanding as compared to $105.6 million a year ago. Table 5 summarizes bonds outstanding.

(Table 5)
Outstanding Debt at Year End

	Governmental activities	
	2023	2022
General Obligation Bonds:		
Series of 2017	$ 4,550,000	$ 9,000,000
Series of 2018	36,105,000	36,110,000
Series of 2019 A	35,775,000	35,780,000
Series of 2019 B	9,125,000	9,130,000
General Obligation Notes, Series of 2020	15,160,000	15,620,000
Total	$ 100,715,000	$ 105,640,000

The School District decreased its bonds and notes by a net of $4.9 million during 2022-23. A significant amount of principal was paid down according to the debt schedules. Moody's Investors Service has assigned an A1 enhanced with a stable outlook and an A2 underlying rating to the Penn Manor School District. The A2 underlying rating reflects the School District's satisfactory financial operations, manageable debt position and modestly growing rural/agricultural tax base. The A1 enhanced rating is based upon the additional security for these bonds provided by the Commonwealth of Pennsylvania's Act 150 School District Intercept Program. The Act provides for undistributed state aid to be diverted to bondholders in the event of default.

For the Future

While Penn Manor School District continues to be strong financially, there are concerns regarding the economic and political outlook for the state and the local community. The School District is fortunate to have a large committed fund balance to assist in navigating the immediate and ongoing issues associated with the COVID-19 pandemic. As the preceding information shows, the School District maintains a healthy investment in fixed assets to support and provide comprehensive educational services. The School District also considers future implications of current and ongoing financial obligations and prudently manages its financial assets. Strong academic performance is supported by reasonable and competitive per pupil spending. Balanced payment schedules on existing debt obligations should mean steady tax implications in the future.

The School District passed the budget for 2023-24 in June 2023 with a 0% property tax increase. Under Act 1, the Commonwealth allowed the School District to increase up to the adjusted index of 5.2%. Based on the increases to state funding after the 2022-23 budget was passed by the School Board and significant increase in interest earnings the School District was able to remain at or below the Act 1 index in 2023-24. Uncertainty in the future years may make this more challenging to maintain tax increases significantly below the adjusted Act 1 index and present significant financial challenges for the School District. Management will continue to carefully control expenses during the coming years to ensure a balance is struck between the need for tax increases in conjunction with the steady structured use of fund balance to balance future budgets.

As we have seen throughout the nation, the economic situation is having an effect on the public sector. Many districts in Pennsylvania face challenges on a number of issues. With the passage of Act 1 of 2006, our School District is faced with a cap on the amount of money that can be funded from a property tax increase. This cap is based upon a number calculated and provided by the Department of Education. Limited tax relief arrived in the 2008-09 tax year as the Commonwealth was able to send school districts a portion of the gambling revenue to be used as an offset to real estate tax increases. In 2022-23, Penn Manor School District was fortunate to receive $1,632,921 that offset property taxes due from taxpayers who had qualified for the homestead or farmstead exemptions. Other implications of the law include earlier budgetary planning cycles and limits on the tax increases which can be levied without voter referendums.

Many districts face the common problem of escalating costs for employee benefits, particularly the retirement expenses of PSERS and, as in the case for our School District, self-insured medical costs. Both of these costs are set by outside influences and, therefore, are not discretionary costs that can be controlled by School District management.

For the Future (continued)

Market performance of the invested PSERS funds has resulted in estimated increases that will affect our employer contributions for years to come. While the actual effect of the current market has yet to be determined, higher employer costs in the short term and higher rates in the future are being planned for by the School District. This condition will have an alarming effect on school district budgeting across the Commonwealth and may lead to significant reductions in programs and services. The use of the School District's fund balance to contain the projected increases in the employer share of PSERS will not be enough to alleviate the problem, but it will allow the School District to prudently plan for any potential changes. The School District is fortunate to have anticipated the looming crisis and fortunate to have funds available to help lessen the dramatic impact that other districts may experience.

The costs of medical benefits will continue to have an effect on the School District budget as we continue to offer a competitive benefits package to employees through our self-insured plan. The School District continues to implement various wellness strategies to lower the pace of medical inflation. The current Collective Bargaining Agreement was negotiated and is in effect through the 2025-26 school year. Implementation of a stricter spousal rule will give some relief to these costs, and higher employee contributions for those that choose not to participate in the School District's wellness initiative will help to offset a fraction of actual expenses.

One of the biggest challenges that the District will face relates to staffing recruitment and retention. As the job market tightens in our area, the District will face increasing pressures to increase rates for hard to fill support staff positions. The board of directors authorized starting wage increases in 2023-24; with this increase in starting wages, there are far less support staff openings with the start of the 2023-24 school year. The administration will continue to monitor the situation and work with the board of directors on this issue.

In conclusion, Penn Manor School District has committed itself to financial and educational excellence for many years. The School District's system of budgeting and internal controls is well regarded and consistently followed. Continued diligence in all financial matters will be a key component of continued financial performance well into the future.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it received. If you have questions about this report or need additional financial information, please contact Daniel Forry, Chief Financial Officer, at Penn Manor School District, PO Box 1001, Millersville, PA 17551 or visit our website at www.pennmanor.net.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF NET POSITION (DEFICIT)
JUNE 30, 2023

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	Governmental activities	Business-type activities	Total
Current assets:			
Cash and cash equivalents	$ 3,430,074	$ 1,859,410	$ 5,289,484
Investments	25,872,640	588,069	26,460,709
Taxes receivable, net	2,103,698		2,103,698
Due from other governments	5,877,272		5,877,272
Other receivables	605,825	7,683	613,508
Internal balances	78,034	(78,034)	-
Inventories		50,736	50,736
Total current assets	37,967,543	2,427,864	40,395,407
Noncurrent assets:			
Land	6,887,173		6,887,173
Site improvements, net of accumulated depreciation	3,019,664		3,019,664
Buildings and building improvements, net of accumulated depreciation	179,873,239		179,873,239
Furniture, equipment and educational media, net of accumulated depreciation	3,661,328	358,564	4,019,892
Vehicles, net of accumulated depreciation	341,889		341,889
Total noncurrent assets	193,783,293	358,564	194,141,857
Total assets	231,750,836	2,786,428	234,537,264
Deferred outflows of resources:			
Pensions	16,932,000		16,932,000
Other postemployment benefits	828,712		828,712
Other postemployment benefits (HIPAP)	463,000		463,000
Total deferred outflows of resources	18,223,712		18,223,712
Total assets and deferred outflows of resources	$ 249,974,548	$ 2,786,428	$ 252,760,976

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF NET POSITION (DEFICIT)
JUNE 30, 2023

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION (DEFICIT)

	Governmental activities	Business-type activities	Total
Current liabilities:			
Accounts payable	$ 3,424,366	$ 1,010	$ 3,425,376
Accrued salaries and benefits	9,707,528		9,707,528
Current portion of:			
Bonds and notes payable	5,100,000		5,100,000
Compensated absences	357,149	2,399	359,548
Payroll deductions and withholdings	398,264		398,264
Unearned revenue	9,380	19,842	29,222
Accrued bond interest	1,287,930		1,287,930
Total current liabilities	20,284,617	23,251	20,307,868
Noncurrent liabilities:			
Bonds and notes payable	103,126,277		103,126,277
Accrued retirement costs	1,438,428		1,438,428
Other postemployment benefits	3,780,516		3,780,516
Other postemployment benefits (HIPAP)	4,740,000		4,740,000
Net pension liability	114,526,000		114,526,000
Long-term portion of compensated absences	1,921,791	21,586	1,943,377
Total noncurrent liabilities	229,533,012	21,586	229,554,598
Total liabilities	249,817,629	44,837	249,862,466
Deferred inflows of resources:			
Pensions	3,470,805		3,470,805
Other postemployment benefits	2,316,302		2,316,302
Other postemployment benefits (HIPAP)	609,000		609,000
Deferred gain on refunding	410,219		410,219
Total deferred inflows of resources	6,806,326		6,806,326
Net position (deficit):			
Net investment in capital assets	83,908,711	358,564	84,267,275
Restricted	1,748,934		1,748,934
Unrestricted	(92,307,052)	2,383,027	(89,924,025)
Total net position (deficit)	(6,649,407)	2,741,591	(3,907,816)
Total liabilities, deferred inflows of resources and net position (deficit)	$ 249,974,548	$ 2,786,428	$ 252,760,976

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2023

		Program revenues		Net revenue (expense) and changes in net position		
	Expenses	Charges for services	Operating grants and contributions	Governmental activities	Business-type activities	Total
Governmental activities:						
Instruction	$ 60,884,634	$ 423,798	$ 13,827,132	$ (46,633,704)		$ (46,633,704)
Instructional student support	4,682,734		1,081,095	(3,601,639)		(3,601,639)
Administrative and financial support services	9,542,959		1,227,674	(8,315,285)		(8,315,285)
Operation and maintenance of plant services	6,425,886	56,734	412,547	(5,956,605)		(5,956,605)
Pupil transportation	4,949,053		2,329,012	(2,620,041)		(2,620,041)
Student activities	1,886,633	69,322	197,449	(1,619,862)		(1,619,862)
Community services	8,752		7,431	(1,321)		(1,321)
Scholarships and awards	3,316			(3,316)		(3,316)
Capital outlay	4,652,850			(4,652,850)		(4,652,850)
Long-term debt interest	3,208,102		898,633	(2,309,469)		(2,309,469)
Total governmental activities	**96,244,919**	**549,854**	**19,980,973**	**(75,714,092)**		**(75,714,092)**
Business-type activities, food services	3,050,325	891,361	2,656,489		$ 497,525	497,525
Total primary government	**$ 99,295,244**	**$ 1,441,215**	**$ 22,637,462**	**$ (75,714,092)**	**497,525**	**(75,216,567)**

(continued)

PENN MANOR SCHOOL DISTRICT

STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED JUNE 30, 2023

		Program revenues		Net revenue (expense) and changes in net position		
	Expenses	Charges for services	Operating grants and contributions	Governmental activities	Business-type activities	Total
General revenues:						
Taxes:						
Property taxes, etc.				$ 55,218,278		$ 55,218,278
Other				8,451,037		8,451,037
Grants, subsidies and other nonrestricted				15,098,152		15,098,152
Interest				1,568,162	$ 55,094	1,623,256
Miscellaneous				141,582		141,582
Loss on disposal of assets				(1,257,689)		(1,257,689)
Proceeds from sale of assets				6,310		6,310
Total general revenues				79,225,832	55,094	79,280,926
Change in net position				3,511,740	552,619	4,064,359
Net position (deficit):						
July 1, 2022				(10,161,147)	2,188,972	(7,972,175)
June 30, 2023				$ (6,649,407)	$ 2,741,591	$ (3,907,816)

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

BALANCE SHEET – GOVERNMENTAL FUNDS
JUNE 30, 2023

ASSETS

	Major funds		
	General fund	Capital reserve	Total governmental funds
Assets:			
Cash and cash equivalents	$ 3,430,074		$ 3,430,074
Investments	23,275,647	$ 2,596,993	25,872,640
Taxes receivable, net	2,103,698		2,103,698
Due from:			
Other funds	79,787	548,117	627,904
Other governments	5,877,272		5,877,272
Other receivables, net	605,647		605,647
Total assets	**$ 35,372,125**	**$ 3,145,110**	**$ 38,517,235**

LIABILITIES, DEFFERED INFLOWS OF RESOURCES AND FUND BALANCES

	General fund	Capital reserve	Total governmental funds
Liabilities:			
Due to other funds	$ 549,692		$ 549,692
Accounts payable	1,971,964	$ 1,452,402	3,424,366
Accrued salaries and benefits	9,707,528		9,707,528
Payroll deductions and withholdings	398,264		398,264
Unearned revenue	9,380		9,380
Total liabilities	**12,636,828**	**1,452,402**	**14,089,230**
Deferred inflows of resources, unavailable revenue	502,372		502,372
Fund balances:			
Restricted	56,226	1,692,708	1,748,934
Committed	15,000,929		15,000,929
Unassigned	7,175,770		7,175,770
Total fund balances	**22,232,925**	**1,692,708**	**23,925,633**
Total liabilities, deferred inflows of resources and fund balances	**$ 35,372,125**	**$ 3,145,110**	**$ 38,517,235**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION (DEFICIT)
JUNE 30, 2023

Total fund balances, governmental funds	$ 23,925,633
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets and construction in progress used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of assets is $281,717,304, and the accumulated depreciation is $87,934,011.	193,783,293
Property taxes receivable will be collected subsequent to year end but, are not available soon enough to pay for the current period's expenditures and, therefore, are unavailable in the funds.	502,372
Deferred gain on refunding is not reported as a deferred inflow of resources in the funds.	(410,219)
Net pension, net other employment benefits and net other postemployment benefits (HIPAP) obligations are not due and payable in the current period and, therefore, are not reported in the funds:	
Net pension liability	(114,526,000)
Net other postemployment benefits liability	(3,780,516)
Net other postemployment benefits (HIPAP) liability	(4,740,000)

(continued)

PENN MANOR SCHOOL DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
TO THE STATEMENT OF NET POSITION (DEFICIT) (CONTINUED)
JUNE 30, 2023

Deferred outflows and inflows of resources related to pensions, other postemployment benefits and other postemployment benefits (HIPAP) are applicable to future periods and, therefore, are not reported in the funds:		
Deferred outflows of resources:		
Pensions		$ 16,932,000
Other postemployment benefits		828,712
Other postemployment benefits (HIPAP)		463,000
Deferred inflows of resources:		
Pensions		(3,470,805)
Other postemployment benefits		(2,316,302)
Other postemployment benefits (HIPAP)		(609,000)
Long-term liabilities, net of related assets, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year end consist of:		
Bonds and notes payable	$ (100,715,000)	
Accrued interest on the bonds and notes payable	(1,287,930)	
Unamortized bond premium, net of discount	(7,511,277)	
Accrued retirement costs	(1,438,428)	
Compensated absences	(2,278,940)	(113,231,575)
Total net position (deficit), governmental activities		**$ (6,649,407)**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2023

	Major funds			
	General fund	Debt service	Capital reserve	Total governmental funds
Revenues:				
Local sources:				
Real estate taxes	$ 56,563,953			$ 56,563,953
Other taxes	8,451,037			8,451,037
Investment income	1,396,788		$ 171,374	1,568,162
Other revenue	2,192,308			2,192,308
Total local sources	68,604,086		171,374	68,775,460
State sources	29,603,269			29,603,269
Federal sources	2,635,697			2,635,697
Total revenues	100,843,052		171,374	101,014,426

(continued)

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2023

	Major funds			
	General fund	Debt service	Capital reserve	Total governmental funds
Expenditures:				
Instructional services	$ 61,417,418			$ 61,417,418
Support services	26,243,102			26,243,102
Noninstructional services	1,744,998			1,744,998
Capital outlay			$ 6,885,776	6,885,776
Debt service:				
Principal		$ 4,925,000		4,925,000
Interest		4,213,507		4,213,507
Total expenditures	89,405,518	9,138,507	6,885,776	105,429,801

(continued)

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –
GOVERNMENTAL FUNDS (CONTINUED)
YEAR ENDED JUNE 30, 2023

	Major funds			
	General fund	Debt service	Capital reserve	Total governmental funds
Excess (deficiency) of revenues over expenditures	$ 11,437,534	$ (9,138,507)	$ (6,714,402)	$ (4,415,375)
Other financing sources (uses):				
Interfund transfers	(12,938,507)	9,138,507	3,800,000	-
Proceeds from sale of assets	6,310			6,310
Total other financing sources (uses)	(12,932,197)	9,138,507	3,800,000	6,310
Net changes in fund balances	(1,494,663)	-	(2,914,402)	(4,409,065)
Fund balances:				
July 1, 2022	23,727,588		4,607,110	28,334,698
June 30, 2023	$ 22,232,925	$ -	$ 1,692,708	$ 23,925,633

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2023

Total net change in fund balances, governmental funds		$ (4,409,065)
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense and loss on disposal of assets exceeds capital outlay for the period.		
Depreciation expense	$ (6,240,794)	
Disposal of assets	(1,257,689)	
Capital outlay	6,055,070	(1,443,413)
Because some property taxes will not be collected for several months after the School District's fiscal year end, they are not considered as available revenues in the governmental funds. Unavailable tax revenue decreased by this amount this year.		(6,388)
Issuance of long-term debt provides current financial resources to governmental funds. The repayment of the principal of long-term debt consumes the current financial resources of governmental funds. However, this transaction has no effect on net position. Also, governmental funds report the effect of insurance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The effect of these transactions in the statement of activities is shown below:		
Repayment of note and bond principal	4,925,000	
Amortization of:		
Bond premium, net of discount	765,015	
Deferred gain on refunding	182,365	5,872,380

(continued)

PENN MANOR SCHOOL DISTRICT

RECONCILIATION OF THE GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED JUNE 30, 2023

In the statement of activities, interest is accrued on outstanding bonds and notes, whereas in the governmental funds, an interest expenditure is reported when due.		$ 58,025
Governmental funds report District pension, other postemployment benefits and other postemployment benefits (HIPAP) contributions as expenditures. However, in the statement of activities, the cost of these benefits earned is reported as expense.		
Pensions:		
District contributions	$ 13,512,000	
Cost of benefits earned	(9,359,000)	4,153,000
Other postemployment benefits:		
District contributions	120,456	
Cost of benefits earned	(466,441)	(345,985)
Other postemployment benefits (HIPAP):		
District contributions	296,000	
Cost of benefits earned	(191,000)	105,000
In the statement of activities, certain operating expenses (compensated absences, other postemployment benefits and retirement costs) are measured by the amounts incurred during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used. This amount represents the difference between the amount incurred versus the amount used.		
Compensated absences	(132,485)	
Retirement incentive liability	(339,329)	(471,814)
Change in net position of governmental activities		**$ 3,511,740**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF NET POSITION – PROPRIETARY FUND
JUNE 30, 2023

	Food service
ASSETS	
Current assets:	
Cash and cash equivalents	$ 1,859,410
Investments	588,069
Due from other funds	1,575
Other receivables	7,683
Inventories	50,736
Total current assets	**2,507,473**
Noncurrent assets, machinery and equipment, net of accumulated depreciation	358,564
Total assets	**$ 2,866,037**
LIABILITIES AND NET POSITION	
Current liabilities:	
Accounts payable	$ 1,010
Current portion of compensated absences	2,399
Unearned revenue	19,842
Due to other funds	79,609
Total current liabilities	**102,860**
Noncurrent liabilities, noncurrent portion of compensated absences	21,586
Total liabilities	**124,446**
Net position:	
Net investment in capital assets	358,564
Unrestricted	2,383,027
Total net position	**2,741,591**
Total liabilities and net position	**$ 2,866,037**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION – PROPRIETARY FUND
YEAR ENDED JUNE 30, 2023

	Food service
Operating revenues:	
Food service revenue	$ 840,743
Other operating revenue	50,618
Total operating revenues	**891,361**
Operating expenses:	
Salaries	719,655
Employee benefits	442,883
Supplies	1,673,938
Depreciation	39,310
Other operating expenses	174,539
Total operating expenses	**3,050,325**
Operating loss	**(2,158,964)**
Nonoperating revenues:	
Earnings on investments	55,094
Sources:	
State	438,110
Federal	2,218,379
Total nonoperating revenues	**2,711,583**
Change in net position	**552,619**
Net position:	
July 1, 2022	2,188,972
June 30, 2023	**$ 2,741,591**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF CASH FLOWS – PROPRIETARY FUND
YEAR ENDED JUNE 30, 2023

	Food service
Cash flows from operating activities:	
Cash received from users	$ 884,894
Cash payments to:	
Suppliers for goods and services	(1,632,785)
Employees for services	(1,220,316)
Net cash used in operating activities	(1,968,207)
Cash flows from noncapital financing activities, sources:	
State	438,110
Federal	1,972,852
Net cash provided by noncapital financing activities, sources	2,410,962
Cash flows used in capital and related financing activities, purchase of machinery and equipment	(87,759)
Cash flows from investing activities:	
Earnings on investments	55,094
Withdrawals or redemptions from investment securities	2,773,225
Purchase of investment securities	(2,866,390)
Net cash used in investing activities	(38,071)
Net increase in cash and cash equivalents	316,925
Cash and cash equivalents:	
July 1, 2022	1,542,485
June 30, 2023	$ 1,859,410

(continued)

PENN MANOR SCHOOL DISTRICT

STATEMENT OF CASH FLOWS – PROPRIETARY FUND (CONTINUED)
YEAR ENDED JUNE 30, 2023

	Food service
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	$ (2,158,964)
Adjustments to reconcile operating loss to net cash used in operating activities:	
Depreciation	39,310
Donated commodities	245,527
(Increase) decrease in:	
Accounts receivable and other receivables	(8,042)
Inventories	15,670
(Decrease) in:	
Accounts payable and other liabilities	(66,909)
Unearned revenue	(34,799)
Total adjustments	190,757
Net cash used in operating activities	**$ (1,968,207)**

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF NET POSITION – FIDUCIARY FUNDS
JUNE 30, 2023

	Student activities
ASSETS	
Current assets:	
Cash and cash equivalents	$ 91,694
Investments	47,456
Total assets	$ 139,150
LIABILITIES AND NET POSITION	
Total liabilities, accounts payable, all current	$ 5,421
Net position, restricted for student groups	133,729
Total liabilities and net position	$ 139,150

See notes to financial statements.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2023

	Student activities
Additions, contributions	$ 258,959
Deduction, student activities	(265,593)
Change in net position	**(6,634)**
Net position:	
July 1, 2022	140,363
June 30, 2023	**$ 133,729**

See notes to financial statements.

1. Summary of significant accounting policies:

Penn Manor School District (the School District or District), located in Lancaster County, Pennsylvania, provides a full range of educational services appropriate to grade levels kindergarten through 12 to students living in Conestoga Township, Manor Township, Martic Township, the Borough of Millersville and Pequea Township. These include regular, advanced academic and vocational education programs and special education programs for gifted and physically and mentally challenged children. The governing body of the School District is a board of nine school directors who are each elected for a four-year term. The daily operation and management of the School District is carried out by the administrative staff of the School District, headed by the Superintendent of Schools who is appointed by the Board of School Directors. The School District is comprised of seven elementary schools, two middle schools and one high school, serving 5,500 students.

The financial statements of the Penn Manor School District have been prepared in accordance with accounting principles generally accepted in the United States of America as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the School District's significant accounting policies.

Reporting entity:

The criteria used by the School District to evaluate the possible inclusion of related entities (authorities, boards, councils, etc.) within its reporting entity are financial accountability and the nature and significance of the relationship. In determining financial accountability in a given case, the School District reviews the applicability of the following criteria.

The School District is financially accountable for:

1. Organizations that make up its legal entity.

2. Legally separate organizations if School District officials appoint a voting majority of the organization's governing body and the School District is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the School District as defined below.

   Impose its will - If the School District can significantly influence the programs, projects or activities of, or the level of services performed or provided by, the organization.

   Financial benefit or burden - If the School District (1) is entitled to the organization's resources or (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization or (3) is obligated in some manner for the debt of the organization.

1. Summary of significant accounting policies (continued):

Reporting entity:

3. Organizations that are fiscally dependent on the School District. Fiscal dependency is established if the organization is unable to adopt its own budget, levy taxes or set rates or charges or issue bonded debt without the approval of the School District.

Based on the foregoing criteria, no additional entities are included in the accompanying financial statements.

Basis of presentation, fund accounting:

The accounts of the School District are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts comprising each fund's assets and deferred outflows of resources, liabilities and deferred inflows of resources, fund equity, revenues and expenditures/expenses. Resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent.

Basis of presentation, financial statements:

Government-wide financial statements:

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. As a general rule, the effect of interfund activity has been eliminated from these financial statements. The statements distinguish between those activities of the School District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

1. Summary of significant accounting policies (continued):

Basis of presentation, financial statements:

Government-wide financial statements:

The government-wide statement of activities presents direct expenses and program revenues for each function or program of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department, and therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws on the general revenues of the School District.

Fund financial statements:

Fund financial statements are provided for governmental, proprietary and fiduciary funds. Major individual governmental and proprietary funds are reported in separate columns. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities and fund balances and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included in the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

1. Summary of significant accounting policies (continued):

Basis of presentation, financial statements:

Fund financial statements:

The School District reports the following major governmental funds:

General fund - The general fund is the principal operating fund of the School District. It is used to account for all current financial resources except those required to be accounted for in another fund.

Debt service fund - This fund is used to account for the accumulation of resources for and payment of general long-term debt principal and interest.

Capital reserve fund – This fund is used to account for transfers from other funds and related investment earnings for capital outlays not accounted for in another fund.

The School District reports the following proprietary fund:

Food service fund - This fund accounts for the revenues, food purchases and other costs and expenses of providing meals to students during the school year.

The fiduciary fund is used to account for assets held by the School District in a custodial capacity for student activities.

Basis of accounting:

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

Government-wide, proprietary and fiduciary fund financial statements measure and report all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, expenses, gains and losses using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, except for postemployment healthcare benefits. Taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues in the year in which the eligibility requirements imposed by the provider have been met.

1. Summary of significant accounting policies (continued):

Basis of accounting:

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the School District is considered to be 60 days after fiscal year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except debt service, compensated absences, pension and OPEB which are recognized when due or paid.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual at year end: property taxes, tuition, grants and entitlements, student fees and interest on investments.

Current property taxes measurable at June 30, 2023, and which are not intended to finance 2022-2023 school year operations, have been recorded as unearned revenue. Delinquent property taxes measurable and available (received within 60 days) are recognized as revenue at year end.

Revenues, exchange and nonexchange transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year in which the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from exchange and nonexchange transactions must also be available before it can be recognized.

Cash and cash equivalents:

Cash equivalents are defined as short-term, highly liquid investments that are readily convertible to known amounts of cash and include investments with maturities of three months or less when purchased.

1. Summary of significant accounting policies (continued):

Cash and cash equivalents:

Cash and cash equivalents include amounts in demand and interest-bearing bank deposits at cost which is fair value.

Investments:

Investments are stated at fair value. Fair value of the investment is equal to cost/principal amounts because those are the values at which those investments could be readily redeemed.

Inventories:

There is no inventory recorded in the general fund. Items such as office supplies and cleaning materials are expensed as incurred.

Inventories in the food service fund represent the cost, using the first-in, first-out (FIFO) method, of food and supplies on hand at June 30, 2023, including the value of commodities donated by the federal government. Any unused commodities donated by the federal government are reported as unearned revenue until used.

Capital assets and depreciation:

The School District's property, plant and equipment with useful lives of more than one year are stated at historical cost (or estimated historical cost) and are comprehensively reported in the government-wide financial statements. Proprietary fund capital assets are also reported in its fund financial statements. Donated assets are stated at acquisition value on the date donated. The School District generally capitalizes assets with a cost of $5,000 or more as purchase and construction outlays occur. The costs of normal maintenance and repairs that do not add to the asset value or materially extend useful lives are not capitalized. Capital assets are depreciated using the straight-line method over their estimated useful lives. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts and the resulting gain or loss is recorded in operations. Estimated historical costs of capital assets were derived, when information supporting historical costs was not obtainable, by adjusting replacement cost back to the estimated year of acquisition.

1. Summary of significant accounting policies (continued):

Capital assets and depreciation:

Estimated useful lives, in years, for depreciable assets are generally as follows:

Assets	Years
School buildings	40
Building improvements	20
Site improvements	20
Furniture and equipment	5 to 12
Vehicles	12

1. Summary of significant accounting policies (continued):

Deferred outflows and inflows of resources:

The statement of financial position reports separate sections for deferred outflows of resources and deferred inflows of resources. Deferred outflows of resources are a separate financial statement element and represent consumption of net position or fund balance that applies to future periods, and thus, will not be recognized as an outflow of resources (expense) until then. Deferred inflows of resources are a separate financial statement element and represent the acquisition of net position or fund balance that applies to future periods and will not be recognized as an inflow of resources (revenue) until a future period. The District has three items that qualify for reporting as a deferred outflow of resources and a deferred inflow of resources. One item relates to the net pension liability, and these deferrals are only reported in the government-wide statement of net position (deficit). Deferred outflows and deferred inflows of resources result from changes in the District's proportionate share of the total pension liability and the pension plan's fiduciary net position; for contributions made to the plan between the measurement date of the net pension liability and the end of the District's fiscal year; for differences between projected and actual experience and for actual pension plan investment earnings in excess of or less than the expected amount included in determining pension expense. The deferred outflows related to the contribution are included in pension expense in the next year, whereas other deferrals are attributed to pension expense over a total of five years, including the current year. The second item relates to the net other postemployment benefits and net other postemployment benefits (HIPAP), and these deferrals are only reported in the government-wide statement of net position (deficit). Deferred outflows and deferred inflows of resources related to other postemployment benefits result from changes in the District's actuarially determined liability. Deferred outflows and deferred inflows of resources related to other postemployment benefits (HIPAP) result from changes in the District's proportionate share of the total other postemployment benefits (HIPAP) liability and the other postemployment benefit (HIPAP) plan's fiduciary net position; for contributions made to the plan between the measurement date of the net other postemployment benefits (HIPAP) liability and the end of the District's fiscal year; for differences between projected and actual experience and for actual other postemployment benefits (HIPAP) plan investment earnings in excess of or less than the expected amount included in determining the expense. The deferred outflows related to the contribution are included in other postemployment benefits (HIPAP) expense in the next year, whereas other deferrals are attributed to other postemployment benefits (HIPAP) expense over a total of five to seven years, including the current year. The third item, deferred charge on refunding, results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. In the fund financial statements, governmental fund types recognize the deferred charge on refunding as an expense during the current year.

1. Summary of significant accounting policies (continued):

Long-term obligations:

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position. Bond premiums and discounts, as well as insurance costs, are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as other financing uses.

Compensated absences:

The District accrues vacation leave and retirement costs as liabilities as the benefits are earned by the employees if it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Professional employees with qualifying years of service receive a lump-sum retirement bonus according to either the collective bargaining agreement or Act 93 agreement.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive severance benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the School District's severance policy. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid and a corresponding liability is reflected.

Additional amounts are accrued for salary-related payments associated with the payment of compensated absences using the rates in effect at the balance sheet date. The School District has accrued the employer's share of Social Security and Medicare taxes.

1. Summary of significant accounting policies (continued):

Pension and other postemployment benefit (HIPAP) plans:

For purposes of measuring the net pension liability, net other postemployment benefits (HIPAP), deferred outflows of resources and deferred inflows of resources related to pensions and other postemployment benefits (HIPAP), pension expense and other postemployment benefits (HIPAP) expense, information about the fiduciary net position of the Public School Employees' Retirement System (PSERS) and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Substantially all full-time and part-time employees of the District participate in a cost-sharing multiple-employer defined benefit pension plan through Public School Employees' Retirement System (PSERS or System). On the governmental fund financial statements, the District recognizes annual pension expenditures or expenses equal to its contractually required contributions. For the fiscal year ended June 30, 2023, the rate of employer contribution was 35.26%. The 35.26% rate is composed of a contribution rate of 34.31% for pension benefits, 0.75% for healthcare insurance premium assistance and 0.20% for defined contribution costs. The District is required to pay the entire employer contribution rate and is reimbursed by the Commonwealth in an amount equal to the Commonwealth's share as determined by the income aid ratio (as defined in Act 29 of 1994), which is at least one-half of the total employer rate. Such payments are recorded in the general fund and proprietary funds as state source revenues. In the government-wide financial statements, payments are allocated based on function. The District made all required contributions for the year ended June 30, 2023 and has recognized them as expenditures or expenses.

Other postemployment benefits:

In the government-wide statements, the District recognizes the costs and liabilities associated with postemployment benefits other than pension compensation. The District provides access to retiree healthcare benefits to eligible retired employees and qualified spouses/beneficiaries. The District has estimated the cost of providing these benefits through an actuarial valuation.

Interfund activity:

Exchange transactions between governmental funds are eliminated on the government-wide statements.

1. Summary of significant accounting policies (continued):

Interfund activity:

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and as nonoperating revenues/expenses in proprietary funds.

Use of estimates:

The preparation of financial statements in accordance with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and deferrals and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures or expenses during the reporting period. A significant assumption in these financial statements is the PSERS pension liability. Actual results could differ from those estimates.

Fund balance:

The School District follows GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This Statement provides more clearly the defined fund balance categories to make the nature and extent of the constraints placed on a district's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance – amounts that cannot be spent because they are in a nonspendable form (i.e., inventory) or legally or contractually required to be maintained intact (i.e., principal of a permanent fund).

Restricted fund balance – amounts limited by external parties or legislation (i.e., debt covenants and grants).

Committed fund balance – amounts limited by Board policy or Board action (i.e., future anticipated costs).

Assigned fund balance – amounts that are intended for a particular purpose. Generally, balances in special revenue funds or capital project funds will be designated as assigned.

Unassigned fund balance – amounts available for consumption or not restricted in any manner.

1. Summary of significant accounting policies (continued):

Use of fund balance:

The restricted fund balance shall be reduced to the extent that the underlying reason for the restriction has been eliminated.

If the School District experiences an excess of expenditures over revenues for a given fiscal year, the fund balance shall be consumed in the following order:

Restricted fund balance to the extent that expenditures related to the restriction contributed to the excess of expenditures over revenues.

Committed fund balance to the extent that expenditures related to the commitment contributed to the excess of expenditures over revenues. If a plan for periodic use of committed fund balance is reviewed and approved by the Board, the committed fund balance will not be reduced by more than the amount designated in the plan.

Assigned fund balance to the extent that expenditures related to the assignment contributed to the excess of expenditures over revenues.

Unassigned fund balance for any remaining excess of expenditures over revenues.

Fund balance parameters:

The School District will strive to maintain an unassigned general fund fund balance of not less than 6% and not more than 8% of the budgeted expenditures for that fiscal year. The total fund balance, consisting of several portions, including restricted, committed, assigned and unassigned, may exceed 8%. If the unassigned portion of the fund balance falls below the threshold of 6% of budgeted expenditures, the Board may pursue options for increasing revenues and decreasing expenditures, or a combination of both until 6% is attained. If the unassigned portion of the fund balance exceeds 8% of budgeted expenditures, the Board may utilize a portion of the fund balance by appropriating excess funds for expenditures. The goal shall be to use any excess fund balance for nonrecurring expenditures, not for normal operating costs.

Extraordinary and special items:

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. There were no extraordinary items for the year ended June 30, 2023.

Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. There were no special items for the year ended June 30, 2023.

1. Summary of significant accounting policies (continued):

New accounting pronouncements adopted:

The following summarizes GASB Statements implemented by the District during the year ended June 30, 2023, and the relating effects on the financial statements presentation and disclosure, as applicable:

In May 2019, the GASB issued Statement No. 91, *Conduit Debt Obligations*. This Statement is to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice.

In January 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement is to improve financial reporting by addressing issues related to public-private and public-public partnerships arrangements (PPPs).

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements for government end users.

In May 2020, the GASB issued Statement No. 99, *Omnibus 2022*. The Statement's objectives are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees.

Pending GASB statements:

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections – an Amendment of GASB Statement No. 62*. This Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions an assessing accountability. The provisions of GASB Statement No. 100 are effective for the District's June 30, 2024 financial statements.

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. This Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. The provisions of GASB Statement No. 101 are effective for the District's June 30, 2025 financial statements.

The effect of implementation of these statements on future years has not yet been determined.

2. Cash, cash equivalents and investments:

Under Section 440.1 of the Public School Code of 1949, as amended, the School District is permitted to invest its monies as follows:

Obligations of (a) the United States of America or any of its agencies or instrumentalities backed by the full faith and credit of the United States of America, (b) the Commonwealth of Pennsylvania or any of its agencies or instrumentalities backed by the full faith and credit of the Commonwealth or (c) any political subdivision of the Commonwealth of Pennsylvania or any of its agencies or instrumentalities backed by the full faith and credit of the political subdivision.

Deposits in savings accounts or time deposits or share accounts of institutions insured by the Federal Deposit Insurance Corporation to the extent that such accounts are so insured and, for any amounts above the insured maximum, provided that approved collateral as provided by law is pledged by the depository.

Custodial credit risk, deposits:

Custodial credit risk is the risk that, in the event of a counterparty failure, the School District's deposits may not be returned to it. The School District's policy requires deposits in savings accounts or time deposits or share accounts of institutions to be insured or covered by approved collateral as provided by law.

The reconciliation of deposits to the financial statements is as follows:

Bank accounts, uninsured	$ 5,424,043
Insured by FDIC	307,728
	5,731,771
Outstanding checks, net of deposits in transit	(350,593)
Total	$ 5,381,178

Cash and cash equivalent amounts are shown in the financial statements as follows:

Governmental activities	$ 3,430,074
Business-type activities	1,859,410
Custodial fund, student activities	91,694
Total	$ 5,381,178

2. Cash, cash equivalents and investments (continued):

Custodial credit risk, deposits:

The District uses external investment pools to ensure safety and maximize efficiency, liquidity and yield for District funds. The external investment pools are valued at amortized cost, which approximates fair value. The amortized cost method involves valuing a security at its cost on the date of purchase and recording a constant amortization or accretion to maturity of any discount of premium. The fair value of securities held by the external investment pool are evaluated on at least a weekly basis using prices supplied from an independent pricing service. These values are compared to the amortized cost.

Investments:

Investments are exposed to various risks such as interest rate, market and credit risks. The District's investments are subject to changes in value which occur from time to time. As of June 30, 2023, the School District had the following investments:

Investment	Maturities	Fair value
PA Local Government Investment Trust (PLGIT)	Less than one year	$ 3,318,267
PA School District MAX (PSDLAF)	Less than one year	3,611,857
Total externally pooled investments		6,930,124
PA School District Liquid Asset Fund, certificates of deposit (unrated/backed by AAAm rated collateral)	1 to 24 months	19,578,041
Total		$ 26,508,165

Financial statement amounts for investments:

Governmental activities	$ 25,872,640
Business-type activities	588,069
Custodial fund, student activities	47,456
Total	$ 26,508,165

2. Cash, cash equivalents and investments (continued):

Interest rate risk:

The School District has a formal investment policy that permits investments as authorized by law. The policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit risk:

The School District's investment policy requires that its investment companies be registered under the Investment Company Act of 1940 with shares registered under the Securities Act of 1933. In addition, the investment companies used by the School District must be rated in the highest category by a nationally recognized rating agency.

The District has investments with PLGIT and PSDLAF. Both PLGIT and PSDLAF (collectively, the Funds) were established as common law trusts and organized under laws of the Commonwealth of Pennsylvania. Shares of the Funds are offered to certain Pennsylvania school districts, intermediate units, area vocational-technical schools and municipalities. The purpose of the funds is to enable such governmental units to pool their available funds for investments authorized by Section 440.1 of the Pennsylvania Public School Code of 1949 as amended. The Funds are governed by elected boards of trustees who are responsible for the overall management of the Funds. The trustees are elected from the several classes of local governments participating in the Funds. Each fund is audited annually by independent auditors. The Funds operate in a manner consistent with the Securities and Exchange Commission's Rule 2(a)7 of the Investment Company Act of 1940. The Funds use amortized cost to report net position to compute share prices. The Funds maintain net asset value of $1 per share. Accordingly, the fair value of the position in the Funds is the same as the value of the Funds' shares.

The District is invested in PLGIT - Class shares, which require no minimum balance, no minimum initial investment and have a one-day minimum investment period. At June 30, 2023, PLGIT carried an AAAm rating and had an average maturity of less than one year.

The District is invested in PLGIT/Reserve – Class shares, which require a minimum investment of $50,000, a minimum investment period of one day and limits redemptions or exchanges to two per calendar month. At June 30, 2023, PLGIT carried an AAAm rating and had an average maturity of less than one year.

The District is invested in PSDLAF Max Series, which uses a principal investment strategy of investing in short-term money-market instruments and maintaining a constant net asset value (NAV) of $1.00 per share. Investments (other than direct deposits of state aid payments) are to be deposited for a minimum of 14 days. At June 30, 2023, PSDLAF carried an AAAm rating.

3. Real estate taxes:

Based upon assessments provided by Lancaster County, the School District bills and collects its own property taxes. The School District tax rate for the year ended June 30, 2023 was 17.9363 mills ($17.94 per $1,000 of assessed valuation) as levied by the Board of School Directors. The schedule for real estate taxes levied for each fiscal year is as follows:

July 1	Levy date
July 1 - August 31	2% discount period
September 1 - October 31	Face payment period
November 1 - December 31	10% penalty period
January 1	Lien date

4. Taxes receivable and related accounts, general fund:

The School District, in accordance with generally accepted accounting principles, recognized the delinquent and unpaid taxes receivable reduced by an allowance for uncollectible taxes as determined by the administration. A portion of the receivable amount, which was measurable and available within 60 days, was recognized as revenue and the remaining balance reported as unavailable in the fund financial statements. The balances at June 30, 2023 are as follows:

	Gross taxes receivable	Allowance for uncollectible taxes	Net estimated to be collectible	Tax revenue recognized	Unavailable revenue	Unearned revenue
Real estate	$ 694,140	$ 13,257	$ 680,883	$ 178,511	$ 502,372	
Earned income taxes	1,325,664		1,325,664	1,325,664		
Per capita and occupation	284,159	281,316	2,843			$ 2,843
Transfer tax	94,308		94,308	94,308		
	$ 2,398,271	$ 294,573	$ 2,103,698	$ 1,598,483	$ 502,372	$ 2,843

5. Interfund accounts:

Individual fund receivable and payable balances at June 30, 2023 were as follows:

	Due from other funds	Due to other funds
General fund	$ 79,787	$ 549,692
Capital reserve fund	548,117	
Food service fund	1,575	79,609
Student activities fund		178
	$ 629,479	$ 629,479

The general fund due from other funds pertains to operating expenses paid by the general fund.

	Transfers to other funds	Transfers from other funds
General fund	$ 12,938,507	
Debt service fund		$ 9,138,507
Capital reserve fund		3,800,000
	$ 12,938,507	$ 12,938,507

6. Due from other governments:

Amounts due from other governments represent receivables for revenues earned by the School District. At June 30, 2023, the following amounts are due from other governmental units:

	General fund
State subsidy:	
Retirement	$ 2,497,050
Social Security	523,720
Transportation	15,010
Grants and programs:	
Federal	2,079,309
State	283,000
Local	479,183
	$ 5,877,272

7. Changes in capital assets:

Capital asset activity for governmental activities for the year ended June 30, 2023 is as follows:

	Beginning balance	Increases	Decreases	Transfers	Ending balance
Governmental activities:					
Capital assets not being depreciated:					
Land	$ 6,887,173				$ 6,887,173
Construction in progress	92,475,771	$ 3,692,364		$ (96,168,135)	-
Total assets not being depreciated	99,362,944	3,692,364		(96,168,135)	6,887,173
Capital assets being depreciated:					
Site improvements	7,776,305	20,668	$ (158,124)		7,638,849
Buildings and building improvements	166,563,014	1,428,604	(3,156,731)	94,440,882	259,275,769
Furniture, equipment and educational media	5,323,125	747,188	(825,862)	1,727,253	6,971,704
Vehicles	818,481	166,246	(40,918)		943,809
Total assets being depreciated	180,480,925	2,362,706	(4,181,635)	96,168,135	274,830,131
Accumulated depreciation:					
Site improvements	4,503,966	273,343	(158,124)		4,619,185
Buildings and building improvements	75,814,835	5,547,354	(1,959,659)		79,402,530
Furniture and equipment	3,737,330	372,390	(799,344)		3,310,376
Vehicles	561,032	47,707	(6,819)		601,920
Total accumulated depreciation	84,617,163	6,240,794	(2,923,946)		87,934,011
Total capital assets being depreciated, net	95,863,762	(3,878,088)	(1,257,689)	96,168,135	186,896,120
Governmental activities, capital assets, net	$ 195,226,706	$ (185,724)	$ (1,257,689)	$ -	$ 193,783,293

Capital asset activity for business-type activities for the year ended June 30, 2023 is as follows:

	Beginning balance	Increases	Decreases	Ending balance
Business-type activities:				
Capital assets being depreciated, equipment	$ 1,038,422	$ 87,759	$ (620,538)	$ 505,643
Less accumulated depreciation for equipment	725,331	39,310	(617,562)	147,079
Business-type activities, capital assets, net	$ 313,091	$ 48,449	$ (2,976)	$ 358,564

7. Changes in capital assets (continued):

Depreciation expenses were charged to governmental functions as follows:

Instruction	$ 2,316,781
Instructional student support	1,226
Vocatonal instruction	896
Administration and financial services	3,666
Operation and maintenance of plant	214,924
Student activities	231,073
Capital outlay	3,472,228
	$ 6,240,794

8. Fund balances:

As of June 30, 2023, fund balances are comprised of the following:

	General fund	Capital reserve	Total governmental funds
Restricted	$ 56,226	$ 1,692,708	$ 1,748,934
Committed:			
Learning loss	1,000,000		1,000,000
Future facility repairs	14,000,929		14,000,929
Unassigned	7,175,770		7,175,770
Total fund balances	$ 22,232,925	$ 1,692,708	$ 23,925,633

9. Unearned revenue:

Unearned revenue at June 30, 2023 consists of the following:

	General fund	Proprietary fund	Total
Per capita and occupation taxes	$ 2,843		$ 2,843
Grant and other	6,537		6,537
Prepaid lunches		$ 19,842	19,842
	$ 9,380	$ 19,842	$ 29,222

10. General long-term debt:

General obligation bonds and notes:

The School District issued general obligation bonds (GOB) and notes (GON) to provide funds for major capital improvements. These bonds and notes are direct obligations and pledge the full faith and credit of the School District. Currently, the School District has six general obligation bond series and notes with interest rates and outstanding principal amounts at June 30, 2023 as follows:

Issue	Final maturity date	Interest rate or yield	Amount
Series of 2017 GOB	March 1, 2025	0.80% - 5.00%	$ 4,550,000
Series of 2018 GOB	March 1, 2038	2.00% - 5.00%	36,105,000
Series of 2019 A GOB	March 1, 2039	1.55% - 5.00%	35,775,000
Series of 2019 B GOB	March 1, 2029	1.50% - 4.00%	9,125,000
Series of 2020 GON	June 1, 2027	1.20%	15,160,000
			100,715,000
Bond premium, net of discount			7,511,277
Total			108,226,277
Less current portion			5,100,000
Total long-term portion of bonds and notes payable			$ 103,126,277

10. General long-term debt (continued):

General obligation bonds and notes:

Long-term obligation activity, other than pension and OPEB:

Long-term obligation activity for governmental activities can be summarized as follows:

	Beginning balance	Increases	Decreases	Ending balance
General obligation bonds and notes	$ 105,640,000		$ 4,925,000	$ 100,715,000
Bond premium, net of discount	8,276,292		765,015	7,511,277
Accrued retirement cost	1,099,099	$ 339,329		1,438,428
Compensated absences	2,146,455	132,485		2,278,940
	$ 117,161,846	$ 471,814	$ 5,690,015	$ 111,943,645

Debt service requirements:

The annual requirements of the School District's debt service are listed below.

Year ending June 30,	Principal	Interest	Total
2024	$ 5,100,000	$ 4,033,803	$ 9,133,803
2025	5,305,000	3,828,743	9,133,743
2026	5,380,000	3,752,058	9,132,058
2027	5,160,000	3,687,315	8,847,315
2028	5,240,000	3,604,013	8,844,013
2029-2033	30,795,000	14,362,300	45,157,300
2034-2038	38,985,000	6,401,450	45,386,450
2039	4,750,000	190,000	4,940,000
	$ 100,715,000	$ 39,859,682	$ 140,574,682

11. Risk management:

Property and liability:

For losses incurred prior to July 1, 1999 and subsequent to June 30, 2002, the School District joined together with other school districts in the area to form the Lancaster-Lebanon Public Schools Insurance Pool (the Pool), a public entity risk pool currently operating as a common risk management and insurance program for member school districts, the Lancaster-Lebanon Intermediate Unit, the Lancaster County Academy and the Lancaster County Career and Technology Center. This agreement states that the School District pays an annual premium to the Pool for the purpose of seeking the prevention or lessening of casualty losses to members from injuries to persons or properties which might result in claims being made against members and to pool the insurance risks, reserves, claims and losses and providing self-insurance and reinsurance. It is the intent of the members of the Pool that the Pool will utilize funds contributed by the members to provide self-insurance and reimbursement to the members for certain losses, to defend and protect each member of the Pool in accordance with the agreement against certain liabilities and losses and to purchase excess and aggregate stop-loss insurance for claims greater than $100,000 per occurrence.

Hospitalization:

The School District has a self-insured hospitalization plan with Aetna, Inc., the claims administrator, who processes and pays the claims. For the year ended June 30, 2023, the School District was limited in liability for claims to $225,000 per individual and $9,819,599 in total for the Point of Service Plan. A liability for claims incurred prior to June 30, 2023 and paid subsequently is recorded in the amount of $675,831 in accounts payable in the general fund.

Vision fund:

The School District administers a vision fund which is recorded in the general fund. The plan reimburses for professional eye examinations and the cost of prescription glasses and contacts. Eligible expenses in accordance with the plan are those incurred by either an employee or his/her dependents.

The plan requires submission of receipted invoices for eligible services and operates on a fiscal year from July 1 to June 30. Payment by the School District is made monthly and items submitted by the end of each month will be reimbursed by the 15th of the following month. In order to be eligible for payment, bills incurred must be less than six months old. Payment for the fiscal year ended June 30, 2023 is limited to $300 per eligible employee.

11. Risk management (continued):

Workers' compensation:

The School District is participating in the Lancaster-Lebanon Public Schools Workers' Compensation Fund which is a cooperative voluntary trust arrangement for 17 member school districts and the Lancaster-Lebanon Intermediate Unit. This agreement states that the School District pays an annual premium to the fund for the purpose of seeking prevention or lessening of claims due to injuries of employees of the members and pooling workers' compensation and occupational disease insurance risks, reserves, claims and losses and providing self-insurance and reinsurance thereof. It is the intent of the members of the fund that the fund will utilize funds contributed by the members, which shall be held in trust by the fund, to provide self-insurance and reimbursement to the members for their obligations to pay compensation as required under the Workers' Compensation Act and the Pennsylvania Occupational Disease Act and to purchase excess and aggregate insurance. As of June 30, 2023, the School District is not aware of any additional assessments relating to the fund.

Unemployment compensation:

The School District has elected to self-insure for unemployment compensation rather than contribute to the state fund. Transactions relating to this plan are reflected in the general fund. As of June 30, 2023, the School District is not aware of any unemployment compensation claims.

Other risks:

The School District is exposed to various risks of loss related to theft and destruction of assets, errors and omissions and natural disasters. The School District has purchased various insurance policies to safeguard its assets from risk of loss. During the year ended June 30, 2023 and the two previous fiscal years, no settlements exceeded insurance coverage.

12. Defined benefit pension plan:

Plan description:

PSERS is a governmental cost-sharing multiple-employer defined benefit pension plan that provides retirement benefits to public school employees of the Commonwealth of Pennsylvania. The members eligible to participate in the System include all full-time public school employees, part-time hourly public school employees who render at least 500 hours of service in the school year and part-time per diem public school employees who render at least 80 days of service in the school year in any of the reporting entities in Pennsylvania. PSERS issues a publicly available financial report that can be obtained at www.psers.state.pa.us.

12. Defined benefit pension plan (continued):

Benefits provided:

Benefits are provided by PSERS by statute; therefore, financial statement amounts are affected by PSERS activity. The District's reported amounts will vary over time depending on the pension results of PSERS.

PSERS provides retirement, disability and death benefits. Members of Class T-C and Class T-D are eligible for monthly retirement benefits upon reaching (a) age 62 with at least one year of credited service; (b) age 60 with 30 or more years of credited service or (c) 35 or more years of service regardless of age. Act 120 of 2010 (Act 120) preserves the benefits of existing members and introduced benefit reductions for individuals who become new members on or after July 1, 2011. Act 120 created two new membership classes, Membership Class T-E (Class T-E) and Membership class T-F (Class T-F).

To qualify for normal retirement, Class T-E and Class T-F members must work until age 65 with a minimum of three years of service or attain a total combination of age and service that is equal to or greater than 92 with a minimum of 35 years of service. Benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Retirement Code (the Code)) multiplied by the number of years of credited service. For members whose membership started prior to July 1, 2011, after completion of five years of service, a members' right to the defined benefits is vested and early retirement benefits may be elected. For Class T-E and Class T-F members, the right to benefits is vested after ten years of service.

Participants are eligible for disability retirement benefits after completing five years of credited service. Such benefits are generally equal to 2% or 2.5%, depending upon membership class, of the member's final average salary (as defined in the Code) multiplied by the number of years of credited service, but not less than one-third of such salary, nor greater than the benefit the member would have had at normal retirement age. Members over normal retirement age may apply for disability benefits.

Death benefits are payable upon the death of an active member who has reached age 62 with at least one year of credited service (age 65 with at least three years of credited service for Class T-E and Class T-F members) or who has at least five years of credited service (ten years for Class T-E and Class T-F members). Such benefits are actuarially equivalent to the benefit that would have been effective if the member had retired on the day before death.

12. Defined benefit pension plan (continued):

Member contributions:

Active members who joined the System prior to July 22, 1983 contribute at 5.25% (Membership Class T-C) or at 6.50% (Membership Class T-D) of the members' qualifying compensation.

Members who joined the System on or after July 22, 1983, and who were active or inactive as of July 1, 2001, contribute at 6.25% (Membership Class T-C) or at 7.50% (Membership Class T-D) of the member's qualifying compensation.

Members who joined the System after June 30, 2001, and before July 1, 2011, contribute at 7.50% (automatic Membership Class T-D). For all new hires and for members who elected Class T-D membership, the higher contribution rates began with service rendered on or after July 1, 2002.

Members who joined the System after June 30, 2011 automatically contribute at the Membership Class T-E rate of 7.5% (base rate) of the member's qualifying compensation. All new hires after June 30, 2011, who elect Class T-F membership, contribute at 10.3% (base rate) of the member's qualifying compensation. Membership Class T-E and Class T-F are affected by a "shared risk" provision in Act 120 that in future fiscal years could cause the Membership Class T-E contribution rate to fluctuate between 7.5% and 9.5% and the Membership Class T-F contribution rate to fluctuate between 10.3% and 12.3%.

Employer contributions:

The School District's contractually required contribution rate for fiscal year ended June 30, 2023 was 34.31% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the District were $13,512,000 for the year ended June 30, 2023.

Pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions:

The District's net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of PSERS and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

12. Defined benefit pension plan (continued):

Pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions:

At June 30, 2023, the District reported a net liability of $114,526,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by rolling forward PSERS's total pension liability as of June 30, 2021 to June 30, 2022. The District's proportion of the net pension liability was calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2022, the District's proportion was .2576%, which was a decrease of .0101% from its proportion measured as of June 30, 2021.

For the year ended June 30, 2023, the District recognized pension expense of $9,359,000. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Net difference between projected and actual earnings on pension plan investments		$ 1,943,000
Differences between expected and actual experience		939,000
Net changes in proportion		176,000
Changes in assumptions	$ 3,420,000	
Differences between District actual contributions and the calculated portion determined by PSERS		285,000
Change in amortization resulting from change in percentage		127,805
District contributions subsequent to the measurement date	13,512,000	
	$ 16,932,000	$ 3,470,805

12. Defined benefit pension plan (continued):

Pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions:

For the year ended June 30, 2023, $13,512,000 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as an increase in pension expense as follows:

Plan year ended June 30,	
2023	$ 960,130
2024	468,065
2025	(4,178,000)
2026	2,699,000
	$ (50,805)

Actuarial assumptions*:*

The total pension liability as of June 30, 2022 was determined by rolling forward PSERS's total pension liability as of the June 30, 2021 actuarial valuation to June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method:	Entry age normal - level % of pay
Investment return:	7.00% includes inflation of 2.50%
Salary increases:	Effective average of 4.50% which reflects an allowance for inflation of 2.50%, real wage growth and merit or seniority increases of 2.00%
Mortality rates:	Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projected using a modified version of the MP-2020 Improvement Scale.

12. Defined benefit pension plan (continued):

Pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions:

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The pension plan's policy in regard to the allocation of invested plan assets is established and may be amended by the PSERS Board. Plan assets are managed with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The PSERS' Board adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2022 are:

Asset class	Target allocation	Long-term expected real rate of return
Global public equity	28.0 %	5.3 %
Private equity	12.0	8.0
Fixed income	33.0	2.3
Commodities	9.0	2.3
Master Limited Partnerships/Infrastructure	9.0	5.4
Real estate	11.0	4.6
Absolute return	6.0	3.5
Cash	3.0	0.5
Leverage	(11.0)	0.5
	100.0 %	

12. Defined benefit pension plan (continued):

Pension liabilities, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions:

Discount rate:

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's proportionate share:

The following presents the net pension liability, calculated using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate:

	1% Decrease 6.00%	Current discount rate 7.00%	1% Increase 8.00%
District's proportionate share of the net pension liability	$ 148,131,000	$ 114,526,000	$ 86,192,000

Pension plan fiduciary net position:

Detailed information about PSERS's fiduciary net position is available in PSERS's Comprehensive Annual Financial Report, which can be found on PSERS's website at www.psers.state.pa.us.

Postemployment benefits other than pension (OPEB):

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the OPEB plan and additions to/deductions from the OPEB fiduciary net position have been determined on the same basis as they are reported by the OPEB plan (Plan). Benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

13. Other postemployment benefits:

Plan description:

The District offers postemployment dental, vision, life and health insurance benefits to employees upon their retirement with the same plan provisions provided to active employees. The following is a breakdown of eligibility requirements and coverage by group:

Administrators:

The member must meet the requirements of one of the following programs:

a. Program One: Complete at least ten consecutive years of District service, must be eligible for PSERS retirement and must give written notice by April 1 in the year of retirement.
b. Program Two: Attain 55 years of age and attain 25 years of PSERS service.
c. Act 110/43 (30 years of PSERS service or upon superannuation retirement).

Teachers:

The member must meet the requirements of one of the following programs:

a. Program One: Attain 50 years of age, complete at least 15 consecutive years of District service, must be eligible for PSERS retirement and must give written notice by April 1 in the year of retirement.
b. Program Two: Attain 55 years of age and attain 25 years of PSERS service.
c. Act 110/43 (30 years of PSERS service or upon superannuation retirement).

Support staff:

The member must meet the requirements of one of the following programs:

a. Program Two: Attain 55 years of age and attain 25 years of PSERS service.
b. Act 110/43 (30 years of PSERS service or upon superannuation retirement).

13. Other postemployment benefits (continued):

Employees covered by benefit terms:

At July 1, 2022, the following employees were covered by benefit terms:

	Administrators	Teachers and support staff	Total
Inactive employees or beneficiaries currently receiving benefits	2	29	31
Active employees	29	463	492
Total	31	492	523

Total OPEB liability and actuarial assumptions:

The District's total OPEB liability of $3,780,516 was measured as of June 30, 2022 and was determined by rolling forward the July 1, 2021 actuarial valuation to June 30, 2022 using the following actuarial assumptions and other inputs and applies to all periods included in the measurement, unless otherwise specified:

Discount rate:	4.06% based on S&P Municipal Bond 20-Year High Grade Rate Index at July 1, 2022
Salary increases:	2.50% cost of living adjustment, 1.50% real wage growth and merit increases which varies by age from 2.75% to 0%
Healthcare Cost Trend Rates:	6.5% in 2022, 6.0% in 2023 and 5.5% in 2024-2025. Rates gradually decrease from 5.4% in 2026 to 3.9% in 2075 and later based on the Society of Actuaries Long-Run Medical Cost Trend Model.
Retirees contributions:	Retiree contributions are assumed to increase at the same rate as the Healthcare Cost Trend Rate.
Mortality rates:	PubT-2010 headcount-weighted mortality table including rates for contingent survivors for teachers. PubG-2010 headcount-weighted mortality table including rates for contingent survivors for all other employees. Incorporated in the tables are rates projected generationally using Scale MP-2021 to reflect mortality improvement.

13. Other postemployment benefits (continued):

Total OPEB liability and actuarial assumptions:

Mortality rates are presumed preretirement and postretirement using the rates assumed in the PSERS defined benefit pension plan actuarial valuation.

Changes in the total OPEB liability:

Balance at July 1, 2021	$ 5,508,672
Changes for the year:	
Service cost	460,594
Interest	133,613
Differences between expected and actual experience	(885,678)
Changes in assumptions	(1,235,362)
Benefit payments	(201,323)
Net changes	(1,728,156)
Balance at June 30, 2022	$ 3,780,516

Changes in assumptions reflect a change in the discount rate from 2.28% in 2021 to 4.06% in 2022.

Sensitivity of net OPEB liability to changes in the discount rate:

The following presents the net OPEB liability of the Plan, as well as what the Plan's net OPEB liability would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease 3.06%	Current discount rate 4.06%	1% Increase 5.06%
District's net OPEB liability	$ 4,082,738	$ 3,780,516	$ 3,494,840

13. Other postemployment benefits (continued):

Sensitivity of net OPEB liability to changes in the healthcare cost trend rates:

The following presents the net OPEB liability of the Plan, as well as what the Plan's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or 1% higher than the current healthcare cost trend rates:

	1% Decrease	Current trend rates	1% Increase
District's net OPEB liability	$ 3,361,003	$ 3,780,516	$ 4,273,515

OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB:

For the year ended June 30, 2023, the District recognized OPEB expense of $466,441. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Changes in assumption	$ 496,001	$ 1,361,603
Differences between expected and actual experience	212,255	954,699
District benefit payments subsequent to the measurement date	120,456	
	$ 828,712	$ 2,316,302

13. Other postemployment benefits (continued):

OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB:

For the year ended June 30, 2023, $120,456 reported as deferred outflows of resources relate to OPEB resulting from District benefit payments made subsequent to the measurement date and will be recognized as a reduction of the net OPEB liability for the valuation year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Plan year ended June 30,	
2024	$ (127,766)
2025	(127,766)
2026	(127,766)
2027	(127,766)
2028	(127,766)
thereafter	(969,216)
	$ (1,608,046)

Health Insurance Premium Assistance Program (HIPAP):

For purposes of measuring the net HIPAP liability, deferred outflows of resources and deferred inflows of resources related to HIPAP, and HIPAP expense, information about the fiduciary net position of PSERS and additions to/deductions from PSERS's fiduciary net position have been determined on the same basis as they are reported by PSERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

PSERS provides Premium Assistance which is a governmental cost sharing, multiple-employer HIPAP plan for all eligible retirees who qualify and elect to participate. Employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year.

13. Other postemployment benefits (continued):

Premium Assistance eligibility criteria:

Retirees of the System can participate in the Premium Assistance program if they satisfy the following criteria:

- Have 24½ or more years of service, or
- Are a disability retiree, or
- Have 15 or more years of service and retired after reaching superannuation age, and
- Participate in the HOP or employer-sponsored health insurance program.

Benefits provided:

Participating eligible retirees are entitled to receive Premium Assistance payments equal to the lesser of $100 per month or their out-of-pocket monthly health insurance premium. To receive Premium Assistance, eligible retirees must obtain their health insurance through either their school employer or the PSERS' Health Options Program (HOP). As of June 30, 2022, there were no assumed future benefit increases to participating eligible retirees.

Employer contributions:

The District's contractually required contribution rate for the fiscal year ended June 30, 2023 was 0.75% of covered payroll, actuarially determined as an amount that, when combined with employee contributions, is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the OPEB plan from the District were $296,000 for the year ended June 30, 2023.

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

At June 30, 2023, the District reported a liability of $4,740,000 for its proportionate share of the net HIPAP liability. The net HIPAP liability was measured as of June 30, 2022, and the total HIPAP liability used to calculate the net HIPAP liability was determined by rolling forward PSERS's total HIPAP liability as of June 30, 2021 to June 30, 2022. There were no events during the period June 30, 2022 to June 30, 2023 that affect the measurement of the net HIPAP liability results. The District's proportion of the net HIPAP liability was calculated utilizing the employer's one-year reported covered payroll as it relates to the total one-year reported covered payroll. At June 30, 2022, the District's proportion was 0.2575%, which was a decrease of 0.0101% from its proportion measured as of June 30, 2021.

13. Other postemployment benefits (continued):

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

For the year ended June 30, 2023, the District recognized HIPAP expense of $191,000. At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to HIPAP from the following sources:

	Deferred outflows of resources	Deferred inflows of resources
Net change in assumptions		$ 593,000
Net difference between projected and actual investment earnings	$ 13,000	
Difference between expected and actual experience	19,000	
Net changes in proportion	135,000	
Change in amortization resulting from change in percentage		16,000
Contributions subsequent to the measurement date	296,000	
	$ 463,000	$ 609,000

13. Other postemployment benefits (continued):

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

For the year ended June 30, 2023, the District reported $296,000 as deferred outflows of resources related to HIPAP resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net HIPAP liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to HIPAP will be recognized in HIPAP expense as follows:

Plan year ended June 30,	
2023	$ (74,000)
2024	(42,000)
2025	(75,000)
2026	(110,000)
2027	(141,000)
	$ (442,000)

Actuarial assumptions:

The total HIPAP liability as of June 30, 2022, was determined by rolling forward the System's total HIPAP liability as of June 30, 2021 to June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

- Actuarial cost method - Entry Age Normal - level % of pay.
- Investment return – 4.09% - S&P 20 Year Municipal Bond Rate.
- Salary growth - Effective average of 4.50%, comprised of inflation of 2.50% and 2.00% for real wage growth and for merit or seniority increases.
- Premium Assistance reimbursement is capped at $1,200 per year.
- Assumed healthcare cost trends were applied to retirees with less than $1,200 in premium assistance per year.
- Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projection using a modified version of the MP-2020 Improvement Scale.
- Participation rate:
  - Eligible retirees will elect to participate pre age 65 at 50%.
  - Eligible retirees will elect to participate post age 65 at 70%.

13. Other postemployment benefits (continued):

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

Actuarial assumptions:

The following assumptions were used to determine the contribution rate:

- Cost method: Amount necessary to assure solvency of Premium Assistance through the third fiscal year after the valuation date.
- Asset valuation method: Market value.
- Participation rate: 63% of eligible retirees are assumed to elect Premium Assistance.
- Mortality rates: Mortality rates were based on a blend of 50% PubT-2010 and 50% PubG-2010 Retiree Tables for Males and Females, adjusted to reflect PSERS' experience and projection using a modified version of the MP-2020 Improvement Scale.

Investments consist primarily of short-term assets designed to protect the principal of the plan assets. The expected rate of return on HIPAP plan investments was determined using the HIPAP asset allocation policy and best estimates of geometric real rates of return for each asset class.

The HIPAP's policy in regard to the allocation of invested plan assets is established and may be amended by the Board. Under the program, as defined in the retirement code, employer contribution rates for Premium Assistance are established to provide reserves in the Health Insurance Account that are sufficient for the payment of Premium Assistance benefits for each succeeding year.

HIPAP - Asset class	Target allocation	Long-term expected real rate of return
Cash	100.0 %	0.5 %

The above was the Board's adopted asset allocation policy and best estimates of geometric real rates of return for each major asset class as of June 30, 2022.

13. Other postemployment benefits (continued):

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

Discount rate:

The discount rate used to measure the total HIPAP liability was 4.09%. Under the plan's funding policy, contributions are structured for short-term funding of Premium Assistance. The funding policy sets contribution rates necessary to assure solvency of Premium Assistance through the third fiscal year after the actuarial valuation date. The Premium Assistance account is funded to establish reserves that are sufficient for the payment of Premium Assistance benefits for each succeeding year. Due to the short-term funding policy, the HIPAP's fiduciary net position was not projected to be sufficient to meet projected future benefit payments; therefore, the plan is considered a "pay-as-you-go" plan. A discount rate of 4.09%, which represents the S&P 20-year Municipal Bond Rate at June 30, 2022, was applied to all projected benefit payments to measure the total HIPAP liability.

Sensitivity of the District's proportionate share of the net HIPAP liability to changes in the healthcare cost trend rates:

Healthcare cost trends were applied to retirees receiving less than $1,200 in annual Premium Assistance. As of June 30, 2022, retirees Premium Assistance benefits are not subject to future healthcare cost increases. The annual Premium Assistance reimbursement for qualifying retirees is capped at a maximum of $1,200. As of June 30, 2022, 93,392 retirees were receiving the maximum amount allowed of $1,200 per year. As of June 30, 2022, 611 members were receiving less than the maximum amount allowed of $1,200 per year. The actual number of retirees receiving less than the $1,200 per year cap is a small percentage of the total population and has a minimal impact on healthcare cost trends as depicted below.

The following presents the District's proportionate share of the net HIPAP liability for June 30, 2022, calculated using current healthcare cost trends, as well as what the net HIPAP liability would be if it healthcare cost trends were 1% lower or 1% higher than the current rate:

	1% Decrease	Current trend rates	1% Increase
District's proportionate share of net HIPAP liability	$ 4,739,000	$ 4,740,000	$ 4,740,000

13. Other postemployment benefits (continued):

HIPAP liabilities, HIPAP expense and deferred outflows of resources and deferred inflows of resources related to HIPAP:

Sensitivity of the District's proportionate share of the net HIPAP liability to changes in the discount rate:

The following presents the District's proportionate share of the net HIPAP liability, calculated using the discount rate of 4.09%, as well as what the net HIPAP liability would be if it were calculated using a discount rate that is 1% lower (3.09%) or 1% higher (5.09%) than the current rate:

	1% Decrease 3.09%	Current discount rate 4.09%	1% Increase 5.09%
District's proportionate share of the net HIPAP liability	$ 5,360,000	$ 4,740,000	$ 4,221,000

HIPAP fiduciary net position:

Detailed information about PSERS's fiduciary net position is available in PSERS Comprehensive Annual Financial Report which can be found on the System's website at www.psers.pa.gov.

14. Joint ventures:

Lancaster County Career and Technology Center (LCCTC):

The School District is one of 16 member school districts of the Lancaster County Career and Technology Center (LCCTC). LCCTC provides vocational-technical training and education to participating students of the member school districts. LCCTC is controlled and governed by the Career and Technology Board for Lancaster County, which is composed of school board members of all the member school districts. No member school district exercises specific control over the fiscal policies or operations of LCCTC. The LCCTC is not reported as part of the School District's reporting entity. The School District's share of annual operating costs for LCCTC fluctuates based upon the percentage of enrollment of each member school district. The amount paid for these services in the year ended June 30, 2023 was approximately $1,687,184, which has been reported in the general fund. Complete financial statements for LCCTC can be obtained from the Administrative Office at 1730 Hans Herr Drive, P.O. Box 527, Willow Street, PA 17584.

14. Joint ventures (continued):

Lancaster County Career and Technology Center (LCCTC):

The District entered into a lease agreement with the Lancaster County Career and Technology Center Authority (Authority) along with 15 other school districts. The Lancaster County Career and Technology Center Authority is an authority created under the Pennsylvania Municipality Authorities Act and is empowered to acquire, hold, construct, improve, maintain, operate and lease public school buildings and other school projects for public school purposes. By resolution, the member districts have requested the Authority to proceed with improvement of the school facilities of the Lancaster County Career Technology Center (LCCTC) to be funded by lease revenue bonds not to exceed the maximum aggregate principal amount of $43,000,000. The bonds will be designated as Lancaster County Career and Technology Center Authority Guaranteed Lease Revenue Bonds. Each district will pay its proportionate share of the lease rentals in order to fund the debt.

On November 11, 2017, the Authority completed issuance of Guaranteed Lease Revenue Notes, Series of 2017-11, for the purpose of advance refunding the Guaranteed Lease Revenue Bonds, Series of 2012, and to pay the costs of issuing the notes in the amount of $7,930,000. Payments are required until February 2037. The notes bear interest with rates ranging from 2.20% to 5.00%. The balance of the District's share of this obligation at June 30, 2023 was $529,657.

On June 30, 2020, the Authority completed issuance of Guaranteed Lease Revenue Bonds, Series of 2020, for the purpose of advance refunding the Guaranteed Lease Revenue Bonds, Series of 2014, advance refunding the Guaranteed Lease Revenue Notes, Series of 2017, and to pay the costs of issuing the bonds in the amount of $11,145,000. Payments are required until February 2037. The bonds bear interest with rates ranging from 1.00% to 4.00%. The balance of the District's share of this obligation at June 30, 2023 was $838,312.

Minimum future rental payments under the operating leases for the School District are as follows:

Fiscal year ending	Total
2024	$ 98,630
2025	98,887
2026	99,404
2027	98,728
2028	98,137
2029-2033	486,547
2034-2037	387,636
Total minimum future rental payments	$ 1,367,969

14. Joint ventures (continued):

Lancaster-Lebanon Joint Authority:

The School District is a member in the Lancaster-Lebanon Joint Authority (Joint Authority). The Lancaster Lebanon Joint Authority was incorporated on February 14, 1980 under the Municipality Authorities Act of 1945, Act of May 2, 1945, P.L. 382, as amended by the Boards of School Directors of the 22 school districts located in Lancaster and Lebanon counties. The school districts established the Joint Authority for the purposes of acquiring, holding, constructing, improving, maintaining, operating, owning and/or leasing projects for public school purposes and for the purposes of the Lancaster-Lebanon Intermediate Unit No. 13.

The School District did not have any financial transactions with the Joint Authority during the year ended June 30, 2023. Complete financial statements for the Joint Authority can be obtained from the Administrative Office at 1020 New Holland Avenue, Lancaster, PA 17601.

Lancaster-Lebanon Intermediate Unit No. 13 (LLIU):

The LLIU Board of Directors consists of 20 members from the LLIU's constituent school districts. The LLIU Board members are school district board members who are elected by the public and are appointed to the LLIU Board by the member school districts' Boards of Directors. Penn Manor School District is responsible for appointing one of these members. The LLIU Board has decision-making authority, the power to designate management, the ability to significantly influence operations and primary accountability for fiscal matters. Penn Manor School District contracts with the LLIU for special education services for School District students. The amount paid for these services and various other support services during the year ended June 30, 2023 was $6,322,305. Complete financial information for LLIU can be obtained from the Administrative Office at 1020 New Holland Avenue, Lancaster, PA 17601.

Lancaster County Academy (Academy):

The Academy is an alternative public school organized by 11 public school districts in Lancaster County to provide services in the County. Each of the public school districts appoints one member to serve on the joint operating committee. As a member district, the School District has an ongoing financial responsibility to fund the operations of the Academy. The amount paid to the Academy in the year ended June 30, 2023 was $73,430. Complete financial information for the Academy can be obtained from the Administrative Office at 1202 Park City Center, Lancaster, PA 17601.

14. Joint ventures (continued):

Lancaster County Tax Collection Bureau (Bureau):

The School District participates with all Lancaster County school districts and associated municipalities as prescribed by Act 32 for the collection of earned income taxes and local services tax. The joint operating committee is comprised of representatives from the 17-member school districts and 16 municipal representatives. The Bureau's operating expenditures are deducted from the distributions, which are made quarterly. The School District's portion of the operating expenditures for the year ended June 30, 2023 was $90,496. Financial information for the Bureau can be obtained from the Administrative Office at 1845 William Penn Way, Lancaster, PA 17601.

No member school district exercises specific control over the fiscal policies or operations of these joint ventures. As a result, these entities are not reported as part of the School District's reporting entity.

15. Termination benefits:

According to the School District's negotiated agreement with the Penn Manor Education Association, teachers are eligible for an early retirement incentive if the date of retirement is at the conclusion of the school year, written notice of retirement is provided before April 1 preceding the date of retirement, the employee accepts benefits under the Pennsylvania Employees' Retirement System and the employee has at least 15 consecutive years of service at the School District. The retirement incentive is calculated by multiplying $180 per year for each year of employment and $80 per day for each unused sick and/or personal day with the School District and the total incentive is limited to a maximum of $35,000. Payments are paid as employer non-elective contributions to employee 403(b) accounts at the time of retirement.

Retiring administrators with at least ten years of service may either elect to receive $250 for each full year of service to the School District or $500 for each full year of administrative service to the School District and $100 per day for each unused sick and/or personal day. At no time can the monetary compensation to a retiring administrator exceed $36,000.

The School District records retirement incentive expenses and liabilities at the government-wide level and in the proprietary funds. A prorata formula based on years of service is used to calculate the liabilities for employees who have less than the required minimum years of service. The retirement incentive liability related to years of service was included in the statement of net position (deficit) and totaled $1,438,428 as of June 30, 2023. The portion of the retirement incentive liability related to accrued sick and personal days is reported as compensated absences in the statement of net position (deficit).

16. Commitments:

The District has transportation contract commitments with two different vendors. The contracts run until 2025 with amounts approved annually. For the year ended June 30, 2023, $2,967,625 and $1,123,786 were approved to the two different transportation vendors.

17. Subsequent events:

The School District has evaluated subsequent events through November 29, 2023, which is the date the financial statements were available to be issued.

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
(Required Supplementary Information)
(unaudited)
FOR THE VALUATION YEARS ENDED JUNE 30
(See independent auditor's report)

	2022	2021	2020	2019	2018	2017	2016
School District's proportion of the net pension liability	0.2576 %	0.2677 %	0.2560 %	0.2518 %	0.2473 %	0.2402 %	0.2382 %
School District's proportionate share of the net pension liability	$ 114,526,000	$ 109,909,000	$ 126,052,000	$ 117,799,000	$ 118,716,000	$ 118,631,000	$ 118,044,000
School District's covered-employee payroll	$ 37,860,012	$ 37,931,570	$ 35,927,882	$ 34,723,184	$ 33,306,892	$ 31,985,031	$ 30,852,237
School District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	302.50 %	289.76 %	350.85 %	339.25 %	356.43 %	370.90 %	382.61 %
Plan fiduciary net position as a percentage of the total pension liability	61.34 %	63.67 %	54.32 %	55.66 %	54.00 %	51.84 %	50.14 %

This schedule is intended to illustrate information for ten years. However, until a full ten-year trend is compiled, the District is presenting information for those years for which information is available.

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS
(Required Supplementary Information)
(unaudited)
FOR THE VALUATION YEARS ENDED JUNE 30
(See independent auditor's report)

	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	$ 12,840,000	$ 12,722,000	$ 11,962,000	$ 11,276,000	$ 10,494,000	$ 9,187,000	$ 7,578,000
Contributions in relation to the contractually required contribution	12,905,000	12,769,000	11,311,000	11,284,000	10,478,000	9,492,000	7,781,000
Contribution deficiency (excess)	$ (65,000)	$ (47,000)	$ 651,000	$ (8,000)	$ 16,000	$ (305,000)	$ (203,000)
School District's covered payroll	$ 37,860,012	$ 37,931,570	$ 35,927,882	$ 34,723,184	$ 33,306,892	$ 31,985,031	$ 30,852,237
Contributions as a percentage of covered employee payroll	34.09%	33.66%	31.48%	32.50%	31.46%	29.68%	25.22%

This schedule is intended to illustrate information for ten years. However, until a full ten-year trend is compiled, the District is presenting information for those years for which information is available.

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB
LIABILITY AND RELATED RATIOS
(Required Supplementary Information)
(unaudited)
FOR THE VALUATION YEARS ENDED JUNE 30
(See independent auditor's report)

	2022	2021	2020	2019	2018	2017
Total other postemployment benefit (OPEB) liability:						
Service cost	$ 460,594	$ 462,146	$ 331,531	$ 331,821	$ 277,166	$ 264,540
Interest	133,613	105,249	145,942	121,830	123,591	89,547
Difference between expected and actual experience	(885,678)		275,933		(222,865)	
Changes in assumptions	(1,235,362)	(166,888)	575,942	(115,637)	3,538	101,586
Benefit payments	(201,323)	(192,579)	(88,565)	(75,286)	(121,375)	(109,549)
Net changes in total OPEB liability	(1,728,156)	207,928	1,240,783	262,728	60,055	346,124
Total OPEB liability, beginning	5,508,672	5,300,744	4,059,961	3,797,233	3,737,178	3,391,054
Total OPEB liability, ending	$ 3,780,516	$ 5,508,672	$ 5,300,744	$ 4,059,961	$ 3,797,233	$ 3,737,178
Covered-employee payroll	$ 32,564,798	$ 33,056,821	$ 33,056,821	$ 30,646,580	$ 30,646,580	$ 29,747,884
Total OPEB liability as a percentage of covered-employee payroll	11.61%	16.66%	16.04%	13.25%	12.39%	12.56%

Note to schedule:

Changes of assumptions:

The discount rate changed from 2.28% to 4.06%. The trend assumption was updated. Assumptions for salary, mortality, withdrawl and reitrement were updated based on new PSERS experience study. The support staff election percentage was decreased from 50% to 25%.

This schedule is intended to illustrate information for ten years. However, until a full ten-year trend is compiled, the District is presenting information for those years for which information is available.

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE
OF THE NET OPEB (HIPAP) LIABILITY
(Required Supplementary Information)
(unaudited)
FOR THE VALUATION YEARS ENDED JUNE 30
(See independent auditor's report)

	2022	2021	2020	2019	2018	2017
District's proportion of the net OPEB (HIPAP) liability	0.2575%	0.2676%	0.2560%	0.2518%	0.2473%	0.2402%
District's proportionate share of the net OPEB (HIPAP) liability	$ 4,740,000	$ 6,342,000	$ 5,531,000	$ 5,355,000	$ 5,156,000	$ 4,894,000
District's covered-employee payroll	$ 37,860,012	$ 37,931,570	$ 35,927,882	$ 34,723,184	$ 33,306,892	$ 31,985,031
District's proportionate share of the net OPEB (HIPAP) liability as a percentage of its covered-employee payroll	12.52%	16.72%	15.39%	15.42%	15.48%	15.30%
Plan fiduciary net position as a percentage of the total OPEB (HIPAP) liability	6.86%	5.30%	5.69%	5.56%	5.56%	5.73%

This schedule is intended to illustrate information for ten years. However, until a full ten-year trend is compiled, the District is presenting information for those years for which information is available.

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF DISTRICT'S OPEB (HIPAP) CONTRIBUTIONS
(Required Supplementary Information)
(unaudited)
FOR THE VALUATION YEARS ENDED JUNE 30
(See independent auditor's report)

	2022	2021	2020	2019	2018	2017
Contractually required contribution	$ 301,000	$ 311,000	$ 301,000	$ 289,000	$ 276,000	$ 266,000
Contributions in relation to the contractually required contribution	304,000	312,000	284,000	288,000	276,000	276,000
Contribution deficiency (excess)	$ (3,000)	$ (1,000)	$ 17,000	$ 1,000	$ -	$ (10,000)
District's covered payroll	$ 37,860,012	$ 37,931,570	$ 35,927,882	$ 34,723,184	$ 33,306,892	$ 31,985,031
Contributions as a percentage of covered-employee payroll	0.80%	0.82%	0.79%	0.83%	0.83%	0.86%

This schedule is intended to illustrate information for ten years. However, until a full ten-year trend is compiled, the District is presenting information for those years for which information is available.

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –
BUDGET AND ACTUAL – GENERAL FUND
(Required Supplementary Information)
(unaudited)
YEAR ENDED JUNE 30, 2023
(See independent auditor's report)

	Budget amounts		Actual budgetary basis	Variance with final budget positive (negative)
	Original	Final		
Revenues:				
Local sources:				
Real estate taxes	$ 56,338,846	$ 56,338,846	$ 56,563,953	$ 225,107
Other taxes	8,265,000	8,265,000	8,451,037	186,037
Investment income	100,250	100,250	1,396,788	1,296,538
Other revenue	1,997,412	1,997,412	2,192,308	194,896
Total local sources	66,701,508	66,701,508	68,604,086	1,902,578
State sources	27,554,695	27,554,695	29,603,269	2,048,574
Federal sources	2,486,311	2,486,311	2,635,697	149,386
Total revenues	96,742,514	96,742,514	100,843,052	4,100,538
Expenditures:				
Instructional services:				
Regular programs	41,612,608	41,910,992	41,910,992	-
Special programs	15,942,329	16,763,970	16,763,970	-
Vocational programs	2,220,229	2,404,944	2,404,944	-
Other instructional programs	152,778	337,512	337,512	-
Support services:				
Pupil personnel	2,893,932	3,268,820	3,268,820	-
Instructional staff	849,958	784,717	784,717	-
Administrative	6,932,296	6,325,770	6,325,770	-
Pupil health	960,510	937,955	937,955	-
Business	1,044,134	1,243,453	1,243,453	-
Operation and maintenance of plant	6,322,464	6,630,019	6,630,019	-
Student transportation	4,347,090	4,955,949	4,955,949	-
Central and other support	2,019,079	2,052,542	2,052,542	-
Other support services	42,670	43,877	43,877	-

(continued)

PENN MANOR SCHOOL DISTRICT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL FUND (CONTINUED)
(Required Supplementary Information)
(unaudited)
YEAR ENDED JUNE 30, 2023
(See independent auditor's report)

	Budget amounts		Actual budgetary basis	Variance with final budget positive (negative)
	Original	Final		
Expenditures (continued):				
Operation of noninstructional services:				
Student activities	$ 1,646,429	$ 1,732,404	$ 1,732,404	$ -
Community services		9,278	9,278	-
Scholarships and awards	2,500	3,316	3,316	-
Debt service (principal and interest)	9,138,508	9,138,507	9,138,507	-
Total expenditures	96,127,514	98,544,025	98,544,025	-
Excess of revenues over expenditures	615,000	(1,801,511)	2,299,027	4,100,538
Other financing uses:				
Proceeds from sale of assets			6,310	6,310
Interfund transfers	(515,000)	(515,000)	(3,800,000)	(3,285,000)
Budgetary reserve	(100,000)	2,316,511		(2,316,511)
Total other financing uses	(615,000)	1,801,511	(3,793,690)	(5,595,201)
Net changes in fund balances	$ -	$ -	(1,494,663)	$ (1,494,663)
Fund balance:				
July 1, 2022			23,727,588	
June 30, 2023			$ 22,232,925	

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
(Required Supplementary Information)
(unaudited)
YEAR ENDED JUNE 30, 2023
(See independent auditor's report)

Budgetary data:

Penn Manor School District follows the following procedures in establishing the budgetary data:

a. Prior to May 31, management submits to the School Board a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the general fund.

b. A public hearing is conducted to obtain taxpayer comments.

c. Prior to June 30, the budget is legally enacted through passage of an ordinance.

d. Legal budgetary control is maintained by the School Board at the departmental level. Transfers between departments, whether between funds or within a fund or revisions that alter the total revenues and expenditures of any fund, must be approved by the Board.

e. Budgetary data is included in the School District's management information system and is employed as a management control device during the year.

f. Unused appropriations lapse at the end of each fiscal year; however, the School District increases the subsequent year's appropriation by an amount equal to outstanding encumbrances and reserves a portion of the fund balance in a like amount. There were no outstanding encumbrances at June 30, 2023.

g. The budget for the general fund is adopted on the modified accrual basis of accounting, except that a budgetary reserve is provided.

h. For budgetary purposes, the School District includes debt service payments (principal and interest) in the general fund. In accordance with generally accepted accounting principles, these amounts are shown as transfers to the debt service fund on the fund level financial statements.

The School District's expenditures were over original budget due to transportation, technology and other costs that were Board approved general fund expenditures due to revenues trending significantly above budget throughout the year

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2023

Federal grantor/ pass-through grantor/program title	Source code	Federal assistance listing number	Pass-through grantor's number	Grant period beginning/ ending date	Program or award amount	Total received for the year	Accrued (unearned) revenue at July 1, 2022	Revenue recognized	Expenditures	Accrued (unearned) revenue at June 30, 2023	Amounts paid to subrecipients
U.S. Department of Agriculture:											
Passed through the Pennsylvania Department of Education, Child Nutrition Cluster:											
School Breakfast Program	I/F	10.553	N/A	7/1/22 - 6/30/23	N/A	$ 423,972		$ 423,972	$ 423,972		
National School Lunch Program	I/F	10.555	N/A	7/1/22 - 6/30/23	N/A	1,397,057		1,397,057	1,397,057		
Supply Chain Assistance	I/F	10.555	N/A	7/1/22 - 6/30/23	N/A	151,195		151,195	151,195		
Total passed through the Pennsylvania Department of Education						1,972,224		1,972,224	1,972,224		
Passed through the Pennsylvania Department of Agriculture, National School Lunch Program	I/F	10.555	N/A	7/1/22 - 6/30/23	N/A	240,005 (b)	$ (5,521) (a)	245,526 (c)	245,526	(d)	
Total Child Nutrition Cluster						2,212,229	(5,521)	2,217,750	2,217,750		
Passed through the Pennsylvania Department of Education: EBT Local Admin Funds	I/F	10.649	N/A	7/1/22 - 6/30/23	N/A	628		628	628		
Total U.S. Department of Agriculture						**2,212,857**	**(5,521)**	**2,218,378**	**2,218,378**		

(continued)

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED JUNE 30, 2023

Federal grantor/ pass-through grantor/program title	Source code	Federal assistance listing number	Pass-through grantor's number	Grant period beginning/ ending date	Program or award amount	Total received for the year	Accrued (unearned) revenue at July 1, 2022	Revenue recognized	Expenditures	Accrued (unearned) revenue at June 30, 2023	Amounts paid to subrecipients
<u>U.S. Department of Education:</u>											
Passed through the Pennsylvania											
Department of Education:											
Title I Grants to Local Educational Agencies:	I/F	84.010	013-210324	7/30/20 - 9/30/21	$ 731,737	$ (860)	$ (860)				
	I/F	84.010	013-220324	7/30/21 - 9/30/22	932,280	254,268	249,004	$ 985	$ 985	$ (4,279)	
	I/F	84.010	013-230324	7/1/22 - 9/30/23	905,236	655,561		887,737	887,737	232,176	
Title II Improving Teacher Quality State Grants:	I/F	84.367	020-220324	7/30/21 - 9/30/22	164,270	34,073	34,073				
	I/F	84.367	020-230324	7/30/22 - 9/30/23	140,668	91,540		116,356	116,356	24,816	
Title IV Student Support & Academic Enrichment:	I/F	84.424	144-220324	7/30/21 - 9/30/22	55,020		(2,677)	999	999	(1,678)	
	I/F	84.424	144-230324	7/30/22 - 9/30/23	73,147	69,681		73,147	73,147	3,466	
COVID-19 - CARES Act - ESSER II	I/F	84.425D	200-210324	3/13/20 - 9/30/23	2,703,285	188,601	188,601				
COVID-19 - CARES Act - ESSER III	I/F	84.425U	223-210324	3/13/20 - 9/30/24	5,467,963	3,579,030	3,232,390	1,024,686	1,024,686	678,046	
COVID-19 - CARES Act - ARP-ESSER 7%	I/F	84.425U	225-210324	3/13/20 - 9/30/24	424,984		167,546	234,257	234,257	401,803	
COVID-19 - CARES Act - ARP-ESSER Homeless	I/F	84.425U	181-212324	7/1/21 - 9/30/24	52,952	1,358	(4,073)	5,437	5,437	6	
COVID-19 - CARES Act - ARP-ESSER 2.5%	I/F	84.425U	224-210324	3/13/20 - 9/30/24	7,972	580				(580)	
Total passed through the Pennsylvania Department of Education						4,873,832	3,864,004	2,343,604	2,343,604	1,333,776	
Passed through the Lancaster-Lebanon											
Intermediate Unit #13,											
Special Education Cluster:											
IDEA Part B:	I/F	84.027	062-22-0013	7/1/21 - 9/30/22	1,039,658	156,540	156,540				
	I/F	84.027	062-23-0013	7/1/22 - 9/30/23	1,091,891	419,314		1,091,891	1,091,891	672,577	
IDEA Section 611 - ARP:	I/F	84.027X	062-22-0013	7/1/21 - 9/30/23	55,188			55,188	55,188	55,188	
	I/F	84.027X	062-22-0013	7/1/21 - 9/30/23	192,122	79,003		79,003	79,003		
Early Intervention IDEA:	I/F	84.173	131-21-0013	7/1/21 - 6/30/22	3,940	3,940	3,940				
	I/F	84.173	131-22-0013	7/1/22 - 6/30/23	6,634			6,634	6,634	6,634	
Total Special Education Cluster passed through Intermediate Unit #13						658,797	160,480	1,232,716	1,232,716	734,399	
Total U.S. Department of Education						**5,532,629**	**4,024,484**	**3,576,320**	**3,576,320**	**2,068,175**	
<u>U.S. Department of Health and Human Services:</u>											
Passed through the Pennsylvania											
Department of Public Welfare, Access:	I/F	93.778	N/A	7/1/21 - 6/30/22	N/A	5,922	5,922				
	I/F	93.778	N/A	7/1/22 - 6/30/23	N/A	4,497		9,095	9,095	4,598	
Total U.S. Department of Health and Human Services						**10,419**	**5,922**	**9,095**	**9,095**	**4,598**	
Total expenditures of federal awards						**$ 7,755,905**	**$ 4,024,885**	**$ 5,803,793**	**$ 5,803,793**	**$ 2,072,773**	

(continued)

PENN MANOR SCHOOL DISTRICT

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED JUNE 30, 2023

Source codes:
I = Indirect funding
F = Federal share

10.553	School Breakfast Program	$ 423,972
10.555	National School Lunch Program	1,793,778
84.425U	COVID-19 - American Rescue Plan Act - Elementary and Secondary School Emergency Relief	1,264,380
		$ 3,482,130
	Total expenditures per above	$ 5,803,793 = 60.00% Program meets the 20% requirement for low-risk auditee

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Note 1 - Significant accounting policies:

The schedule of expenditures of federal awards presents the activity of all federal award programs for the District for the year ended June 30, 2023. Because the schedule presents only a selected portion of the operations of the District, it is not intended to, and does not present the financial position or changes in net position of the District.

The accompanying schedule of expenditures of federal awards is prepared on the accrual basis of accounting.

The District has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

Note 2 - Food distribution:

(a) Beginning inventory at July 1
(b) Total amount of commodities received from the Department of Agriculture
(c) Total amount of commodities used
(d) Ending inventory at June 30

Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Board of School Directors
Penn Manor School District
Millersville, Pennsylvania

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Penn Manor School District as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated November 29, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Penn Manor School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Penn Manor School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Penn Manor School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Penn Manor School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards.*

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Brown Schultz Sheridan & Fritz

Lancaster, Pennsylvania
November 29, 2023

Report on Compliance for Each Major Program and Report on Internal Control Over Compliance in Accordance With the Uniform Guidance

Independent Auditor's Report

Board of School Directors
Penn Manor School District
Millersville, Pennsylvania

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Penn Manor School District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Penn Manor School District's major federal programs for the year ended June 30, 2023. Penn Manor School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Penn Manor School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*) and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Penn Manor School District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Penn Manor School District's compliance based on our audit. Reasonable assurance is a high level of assurance, but is not absolute assurance; and therefore, is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.

- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Penn Manor School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- Obtain an understanding of Penn Manor School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Penn Manor School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Brown Schultz Sheridan & Fritz

Lancaster, Pennsylvania
November 29, 2023

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

I. SUMMARY OF AUDITOR'S RESULTS:

Financial statements

Type of auditor's report issued:	Unmodified			
Internal control over financial reporting:				
Material weakness(es) identified?	_______	yes	X	no
Significant deficiency(ies) identified that are not considered to be material weakness(es)?	_______	yes	X	none reported
Noncompliance material to financial statements noted?	_______	yes	X	no

Federal awards

Internal control over major programs:				
Material weakness(es) identified?	_______	yes	X	no
Significant deficiency(ies) identified that are not considered to be material weakness(es)?	_______	yes	X	none reported
Type of auditor's report issued on compliance for major programs.	Unmodified			
Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)?	_______	yes	X	no

(continued)

I. SUMMARY OF AUDITOR'S RESULTS (CONTINUED):

Identification of major programs:

Assistance listing number(s)	Name of federal program or cluster
	Child Nutrition Cluster:
10.553	School Breakfast Program
10.555	National School Lunch Program
84.425U	COVID-19 – American Rescue Plan – Elementary and Secondary School Emergency Relief Fund

Dollar threshold used to distinguish between type A or type B programs: $750,000

Auditee qualified as low-risk auditee? __X__ yes ______ no

II. FINANCIAL STATEMENT FINDINGS:

None

III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS:

None

PENN MANOR SCHOOL DISTRICT

SUMMARY OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2023

There were no prior year audit findings.